



**FULLERTON SCHOOL DISTRICT
ORANGE COUNTY
AUDIT REPORT
For the Fiscal Year Ended
June 30, 2023**

NIGRO & NIGRO^{PC}

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FULLERTON SCHOOL DISTRICT
For the Fiscal Year Ended June 30, 2023
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Financial Section

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INDEPENDENT AUDITORS' REPORT

Board of Trustees
Fullerton School District
Fullerton, California

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Fullerton School District, as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Fullerton School District, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the *2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Change in Accounting Principle

As discussed in Note 1 to the financial statements, the District has implemented the provisions of GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. Our opinion is not modified with respect to this matter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of proportionate share of the net pension liability, schedule of pension contributions, schedule of changes in the District's total OPEB liability and related ratios, schedule of the District's proportionate share of the net OPEB liability-MPP Program, and the notes to the required supplementary information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and other supplementary information listed in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information, except for the LEA Organization Structure, has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards and other supplementary information listed in the table of contents, except for the LEA Organization Structure, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The LEA Organization Structure has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 11, 2023, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Murrieta, California
December 11, 2023

FULLERTON SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2023

INTRODUCTION

The following discussion and analysis provides an overview of the financial position and activities of the District for the year ended June 30, 2023. This discussion has been prepared by management and should be read in conjunction with the financial statements and notes thereto which follow this section.

The Fullerton School District is a large suburban school district offering instruction to students from transitional kindergarten through eighth grade, including programs for preschool and special education. During the 2022-23 school year, the District operated fifteen elementary schools, two K-8 schools, and three junior high schools, on the traditional August through May schedule, for the instruction of approximately 11,600 students.

MISSION STATEMENT

The mission of the Fullerton School District is to work collaboratively with the community to provide an innovative, high-quality educational program for all students in a safe learning environment. Our motto, "Great Schools - Successful Kids" exemplifies the belief that all students will achieve academic excellence, acquire interpersonal skills, and develop technological expertise to contribute as productive citizens in a democratic society.

"GREAT SCHOOLS - SUCCESSFUL KIDS"
Focusing on Excellence

Student Learning

Develop and implement rigorous and innovative instructional programs within a safe and positive learning environment to help shape character, develop intellect, promote 21st Century learning skills, encourage collaboration, foster creativity, and provide for the joys of artistic expression.

Curriculum and Assessment

Provide a standards-based academic program that focuses on utilizing research-based instructional strategies with effective and timely feedback that allows staff and parents to work together to make instructional decisions that promote success for all students.

Budget and Resources

Maximize all existing funds and resources to enhance learning opportunities for all students while maintaining fiscal solvency and seeking new sources for revenue enhancement.

Staffing

Actively recruit, retain and value highly qualified, well-trained staff members.

Parents and Community

Promote service, partnerships and increased involvement among the District, schools, parents and the community of Fullerton to actively support our schools.

Staff Development

Encourage and support growth by implementing research-based professional development to guide work and align training opportunities to District goals, site goals and student needs.

Technology

Empower all students and staff to effectively integrate state-of-the-art technology in all facets of the instructional and operational programs of the District.

FULLERTON SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2023

MISSION STATEMENT (continued)

Leadership

Sustain a professional cutting edge leadership team that works together to promote collaboration and foster a positive learning and working environment for all students and staff.

Facilities

Maintain and improve facilities to provide a safe, attractive, positive learning and working environment for all students and staff.

FINANCIAL HIGHLIGHTS

District-Wide Financial Statements

- As of June 30, 2023, the District's overall financial condition increased from June 30, 2022, as Net Position increased by \$32.9 million. This was mainly the result of an increase in current assets.
- Overall revenues increased \$36.3 million, to \$231.8 million. The largest category of revenue to the District is the Local Control Funding Formula (LCFF), which makes up \$136.5 million (59%) of total revenues.
- Overall expenditures increased \$27.9 million, to \$198.9 million. The majority of expenditures (\$142.1 million) were for instruction and instruction-related services.
- Revenues increased while expenditures also increased. This resulted in a change in net position of \$32.9 million. This amount represents an increase in the District's reserves.
- Total District-wide expenses were \$198.9 million. Because a portion of these costs was paid for with charges, fees, and federal and state categorical programs, the net cost that required taxpayer funding was \$117.8 million.

General Fund Financial Statements

- The District's General Fund recorded a net increase to the ending Fund Balance for the year. Actual results were higher than the revised operating budget for the year. This positive variance came about primarily because of carryover of restricted funds.
- Revenues of almost \$218.2 million (\$142.5 million Unrestricted, \$75.7 million Restricted) were received.
- Expenditures of \$201.0 million (\$121.3 million Unrestricted, \$79.7 million Restricted) were made.
- The net result of operations was an increase to the ending fund balance of \$18.3 million. (\$1.9 million decrease in Unrestricted, \$20.2 million increase in Restricted)

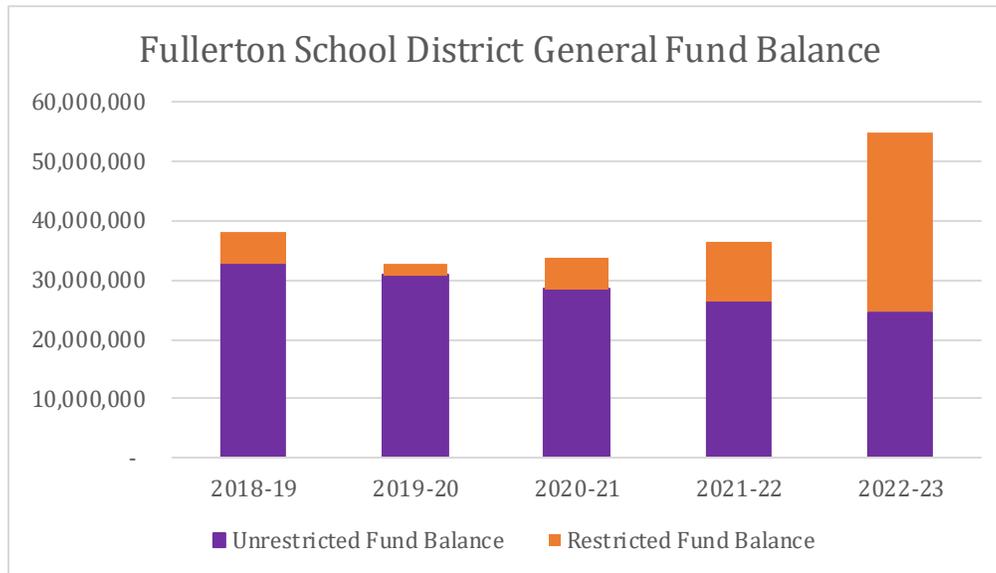
A five-year history of the District's General Fund is as follows:

| | Ending General Fund Balances | | | Total | Net Change in Fund Balance |
|---------|------------------------------|--------------|--|---------------|----------------------------|
| | Unrestricted | Restricted | | | |
| 2018-19 | \$ 32,867,741 | \$ 5,127,310 | | \$ 37,995,051 | \$ 2,776,398 |
| 2019-20 | 30,883,473 | 1,899,654 | | 32,783,127 | (5,211,924) |
| 2020-21 | 28,454,571 | 5,241,125 | | 33,695,696 | 912,569 |
| 2021-22 | 26,493,493 | 9,917,563 | | 36,411,056 | 2,715,360 |
| 2022-23 | 24,569,188 | 30,176,231 | | 54,745,419 | 18,334,363 |

FULLERTON SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2023

FINANCIAL HIGHLIGHTS (continued)

General Fund Financial Statements (continued)



At June 30, 2023, the District's General Fund Balance was comprised of:

| | | |
|--------------------|-----------|-------------------|
| Reserved Amounts | \$ | 6,012,528 |
| Legally Restricted | | 30,176,231 |
| Assigned | | 5,044,182 |
| Committed | | 11,500,000 |
| Unassigned | | 2,012,478 |
| Total | \$ | 54,745,419 |

The amount Designated for Economic Uncertainties was \$6,012,528, or 3% of total General Fund expenditures. The State mandated requirement is a 3% reserve.

The actual amounts reported above are for the General Fund only, and do not agree with the amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances because the amounts on that schedule include the financial activity of the Deferred Maintenance Fund in accordance with the fund type definitions promulgated by GASB Statement No. 54.

FULLERTON SCHOOL DISTRICT

Management's Discussion and Analysis (Unaudited)

For the Fiscal Year Ended June 30, 2023

FINANCIAL HIGHLIGHTS (continued)

Local Control Funding Formula (LCFF) and Average Daily Attendance (ADA)

The majority of the District's unrestricted revenues are received from the State through the LCFF. The State switched to the LCFF funding formula in the 2013-14 fiscal year.

The State's 2013-14 budget presented an extraordinary change in California school district funding. The Revenue limits and most categorical programs which have existed since the 1970's *Serrano vs. Priest* decision were eliminated. Instead, the State implemented the LCFF. Under LCFF, instead of the State allocating funds and requiring the Districts to spend money on programs and service the State determines are a priority, the new funding formula gives local boards control over how to use funds and resources in a way that improves outcomes and opportunities for all students. The new funding model specifically addresses students with greater needs – such as English learners, low-income and foster youth – with input from the community and with specific student outcome in mind.

While the main drivers of the Revenue Limit were ADA and State-funded Cost of Living Adjustment (COLA), LCFF adds two additional factors:

- Unduplicated Percentages - defined as those students enrolled in the Free and Reduced Lunch program, English Language Learners, and Foster Youth. Due to the widely differing unduplicated count percentages in different school districts, the amounts received in LCFF funding will vary widely by District will become even more disparate as time goes on.
- Percentage of Gap Funding during Transition: Full implementation of the LCFF was beyond the State's prior year financial means. Therefore, the State initially intended to fully implement LCFF over an eight-year period. Each year, as part of the budget process, the Legislature and Governor (with consideration of the COLA and Proposition 98 requirements) will determine the amount of the gap funding to implement in the current budget year. Since 2018-19, LCFF has been fully funded.

The District calculates its LCFF apportionment based upon a formula incorporating these inputs. The District receives its share of local property taxes, and the State provides Apportionment Revenue to make up the total LCFF earned.

FULLERTON SCHOOL DISTRICT

*Management’s Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2023*

FINANCIAL HIGHLIGHTS (continued)

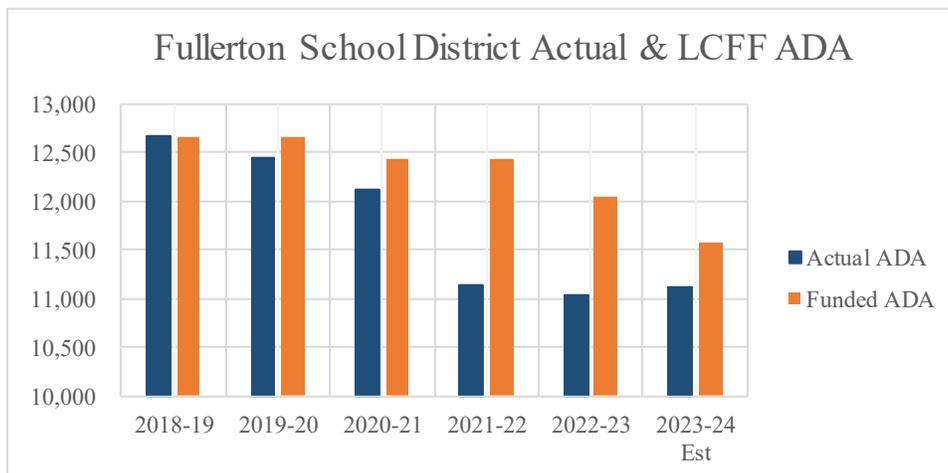
Average Daily Attendance (ADA)

Virtually all of the District’s funding is based upon the number of students in attendance at District schools, or ADA. Average Daily Attendance is calculated based upon the actual number of days a student attends school, divided by the total possible instructional days (180 days for a full school year). Thus, a student who attends class every day of the school year, with no absences, earns one ADA.

The District’s main funding source, the LCFF is calculated based on the District’s Second Period (“P-2”) ADA. Beginning with 2022-23, if a district is in a declining enrollment situation (like the Fullerton School District), LCFF is funded based on the higher of the current-year ADA, prior-year ADA, or a three-prior-year-average ADA option. Therefore, even though ADA decreased by approximately 95 students in the fiscal year 2022-23, the District still earned LCFF based on the three-prior-year average ADA option, which was higher than the current-year and prior-year ADA.

The P-2 Actual ADA and the apportionment-earning ADA used in the calculation of the LCFF for the past five years, and the estimated LCFF ADA for 2023-24, are as follows:

| | Actual ADA | Funded ADA | |
|-------------|------------|------------|---------------|
| 2018-19 | 12,665 | 12,665 | Current |
| 2019-20 | 12,440 | 12,665 | Prior |
| 2020-21 | 12,113 | 12,435 | Held Harmless |
| 2021-22 | 11,136 | 12,435 | Prior |
| 2022-23 | 11,041 | 12,048 | 3-PY Average |
| 2023-24 Est | 11,123 | 11,582 | 3-PY Average |



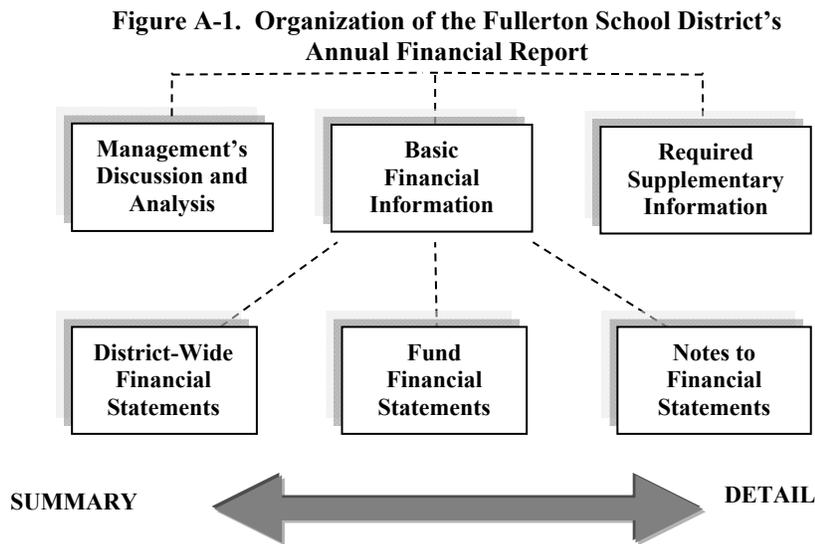
FULLERTON SCHOOL DISTRICT
Management’s Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2023

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts – management discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are *District-wide financial* statements that provide both short-term and long-term information about the District’s overall financial status.
- The remaining statements are *fund financial* statements that focus on individual parts of the District, reporting the District’s operations in more detail than the District-wide statements.
 - The *governmental funds* statements tell how basic services like regular and special education were financed in the short term as well as what remains for future spending.
 - Short and long-term financial information about the activities of the District that operate like businesses (self-insurance funds) are provided in the *proprietary funds* statements.
 - *Fiduciary funds* statement provides information about the financial relationships in which the District acts solely as a trustee or custodian for the benefit of others to whom the resources belong.

The financial statements also include *notes* that explain some of the information in the statements and provide more detailed data. Figure A-1 shows how the various parts of this annual report are arranged and related to one another.



The remainder of this overview section of management’s discussion and analysis highlights the structure and contents of each of the statements.

FULLERTON SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2023

OVERVIEW OF THE FINANCIAL STATEMENTS (continued)

District-Wide Statements

The District-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two District-wide statements report the District's net position and how it has changed. Net position – the difference between the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources – is one way to measure the District's financial health, or *position*.

- Over time, increases and decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District, you need to consider additional nonfinancial factors such as changes in the District's demographics and the condition of school buildings and other facilities.
- In the District-wide financial statements, the District's activities are categorized as *Governmental Activities*. Most of the District's basic services are included here, such as regular and special education, transportation, and administration. Property taxes and state aid finance most of these activities.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's most significant funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes (like repaying its long-term debt) or to show that it is properly using certain revenues.

The District has three kinds of funds:

- 1) *Governmental funds* – Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the District-wide statements, we provide additional information on a separate reconciliation page that explains the relationship (or differences) between them.

FULLERTON SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2023

Fund Financial Statements (continued)

- 2) *Proprietary funds* – When the District charges other District funds for the services it provides, these services are reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and Statement of Activities. In fact, the District's internal service fund is included within the governmental activities reported in the District-wide statements but provides more detail and additional information, such as cash flows. The District uses the internal service fund to report activities that relate to the District's self-insured program for workers' compensation claims, dental benefits, and property and liability claims.
- 3) *Fiduciary funds* – Fiduciary funds are used to account for resources held for the benefit of parties outside the District. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs. The District's fiduciary funds include CFD custodial funds. The accounting used for fiduciary funds is much like that used for proprietary funds.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Net Position. The District's combined net position was higher on June 30, 2023, than it was the year before – increasing 50.7% to \$(31.9) million (See Table A-1).

Table A-1: Statement of Net Position

| | Governmental Activities | | Variance |
|---|--------------------------------|------------------------|--------------------------------|
| | 2023 | 2022* | Increase (Decrease) |
| Assets | | | |
| Current assets | \$ 90,935,874 | \$ 71,096,004 | \$ 19,839,870 |
| Capital assets | 78,676,010 | 76,828,731 | 1,847,279 |
| Total assets | 169,611,884 | 147,924,735 | 21,687,149 |
| Total deferred outflows of resources | 64,892,541 | 47,731,068 | 17,161,473 |
| Liabilities | | | |
| Current liabilities | 12,560,170 | 12,659,654 | (99,484) |
| Long-term liabilities | 207,393,849 | 168,793,069 | 38,600,780 |
| Total liabilities | 219,954,019 | 181,452,723 | 38,501,296 |
| Total deferred inflows of resources | 46,468,520 | 79,516,403 | (33,047,883) |
| Net position | | | |
| Net investment in capital assets | 59,073,730 | 54,931,153 | 4,142,577 |
| Restricted | 41,871,920 | 29,713,951 | 12,157,969 |
| Unrestricted | (132,863,764) | (149,416,938) | 16,553,174 |
| Total net position | \$ (31,918,114) | \$ (64,771,834) | \$ 32,853,720 |

*As restated

FULLERTON SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2023

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (continued)

Changes in net position, governmental activities. The District's total revenues increased 18.5% to \$231.8 million (See Table A-2). The increase is due primarily to an increase in LCFF revenue.

The total cost of all programs and services increased 16.3% to \$198.9 million. The District's expenses are predominantly related to educating and caring for students, 81.0%. The purely administrative activities of the District accounted for just 5.0% of total costs. A significant contributor to the increase in costs was instruction related expenses.

Table A-2: Statement of Activities

| | <u>Governmental Activities</u> | | <u>Variance</u> |
|--------------------------------------|--------------------------------|------------------------|--------------------------------|
| | <u>2023</u> | <u>2022</u> | <u>Increase (Decrease)</u> |
| Revenues | | | |
| Program Revenues: | | | |
| Charges for services | \$ 637,496 | \$ 670,571 | \$ (33,075) |
| Operating grants and contributions | 80,490,091 | 61,050,660 | 19,439,431 |
| General Revenues: | | | |
| Property taxes | 71,789,188 | 66,018,700 | 5,770,488 |
| Federal and state aid not restricted | 74,437,156 | 64,261,528 | 10,175,628 |
| Other general revenues | 4,448,745 | 3,543,307 | 905,438 |
| Total Revenues | <u>231,802,676</u> | <u>195,544,766</u> | <u>36,257,910</u> |
| Expenses | | | |
| Instruction-related | 142,072,589 | 118,059,011 | 24,013,578 |
| Pupil services | 19,086,365 | 18,001,589 | 1,084,776 |
| Administration | 10,007,712 | 10,472,632 | (464,920) |
| Plant services | 18,151,587 | 15,864,705 | 2,286,882 |
| All other activities | 9,630,703 | 8,673,802 | 956,901 |
| Total Expenses | <u>198,948,956</u> | <u>171,071,739</u> | <u>27,877,217</u> |
| Increase (decrease) in net position | <u>\$ 32,853,720</u> | <u>\$ 24,473,027</u> | <u>\$ 8,380,693</u> |
| Total net position | <u>\$ (31,918,114)</u> | <u>\$ (64,771,834)</u> | |

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The Governmental Funds financial statements report the financial activities of the District net of the effect of long-term items such as capital assets, long-term debt, and other multi-year commitments. Rather, the Governmental Funds statements generally present only financial transactions related to current assets and liabilities. These statements focus on cash received and spent in one year, and what assets are available at year end that can be spent on expenses and liabilities that will be paid within one fiscal year.

At June 30, 2023, the District reported a combined fund balance of \$73.7 million for all of its governmental funds, which represents an increase of \$19.8 million from last year's ending fund balance of \$53.9 million. The majority of the increase occurred in the General Fund, which increased by \$18.3 million, from \$36.4 million to \$54.7 million; and the Cafeteria Fund, which increased by \$2.6 million, from \$7.3 million to \$9.9 million.

FULLERTON SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2023

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS (continued)

Table A-3: The District's Fund Balances

| Fund | Fund Balances | | | | |
|---------------------------------------|----------------------|-----------------------|-----------------------|--------------------------|----------------------|
| | July 1, 2022 | Revenues | Expenditures | Other Sources and (Uses) | June 30, 2023 |
| General Fund | \$ 36,411,056 | \$ 218,190,653 | \$ 201,011,036 | \$ 1,154,746 | \$ 54,745,419 |
| Student Activity Fund | 143,709 | 349,888 | 319,273 | - | 174,324 |
| Child Development Fund | 67,248 | 5,428,227 | 4,739,876 | - | 755,599 |
| Cafeteria Fund | 7,313,115 | 11,115,752 | 8,501,846 | - | 9,927,021 |
| Deferred Maintenance Fund | 52 | 1 | - | - | 53 |
| Building Fund | 792 | 12 | - | - | 804 |
| Capital Facilities Fund | 1,062,091 | 346,165 | 715,770 | - | 692,486 |
| Special Reserve Fund (Capital Outlay) | 4,371,417 | 1,414,310 | 3,241,063 | - | 2,544,664 |
| Bond Interest and Redemption Fund | 4,562,157 | 4,920,256 | 4,625,899 | - | 4,856,514 |
| Total Governmental Fund Balances | <u>\$ 53,931,637</u> | <u>\$ 241,765,264</u> | <u>\$ 223,154,763</u> | <u>\$ 1,154,746</u> | <u>\$ 73,696,884</u> |
| Proprietary Fund: | | | | | |
| Self-Insurance Fund | <u>\$ 2,276,651</u> | <u>\$ 2,525,070</u> | <u>\$ 2,885,217</u> | <u>\$ -</u> | <u>\$ 1,916,504</u> |

General Fund Budgetary Highlights

The District's primary operating fund, and the fund where the majority of its financial transactions take place, is the General Fund.

The overall financial health of the District is generally determined by the state of its General Fund. This fund reflects the effects on the District's finances caused by increased funding or cuts imposed by the State on public education funding. It is also the fund where the District Board and administration have the most flexibility to adjust expenditures to match changes in State and Federal funding.

The 2022-23 adopted budget was officially approved by the Board of Trustees on June 14, 2022. Over the course of the year, the District revised the annual operating budget several times. The major budget amendments fall into these categories:

- Revenues – increased by \$56.9 million primarily to reflect increases in federal, state, and local revenue estimates. Other Federal and State revenue adjustments reflect differences between estimated and actual carryovers for June 30, 2023 (more revenue was carried over than expected so budgets increased for 2022-23). Increases in other local revenues reflect donations received during the year. The District does not budget revenues and expenditures related to donations until the actual donation is received.
- Expenditures – budget increased \$72.4 million, primarily to reflect employee compensation increases negotiated in the winter of 2022, as well as the adjustment to the budget to reflect the expenditure of carryover amounts.

While the District's final budget for the General Fund anticipated that expenditures would exceed revenues by about \$13.4 million, the actual results for the year show that revenues exceeded expenditures by roughly \$17.2 million. Actual revenues were \$6.8 million less than anticipated, and expenditures were \$37.3 million less than budgeted.

That amount consists primarily of capital outlay and restricted program dollars that were not spent as of June 30, 2023, that will be carried over into the 2023-24 budget.

FULLERTON SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2023

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

By the end of 2022-23, the District had invested \$7.6 million in new capital assets, related to site improvements. (More detailed information about capital assets can be found in Note 6 to the financial statements). Total depreciation and amortization expense for the year was \$5.7 million.

Table A-4: Capital Assets at Year End, Net of Depreciation and Amortization

| | Governmental Activities | | Variance Increase (Decrease) |
|--------------------------|--------------------------------|----------------------|---|
| | 2023 | 2022* | |
| Land | \$ 9,198,655 | \$ 9,198,655 | \$ - |
| Improvement of sites | 10,261,303 | 8,742,703 | 1,518,600 |
| Buildings | 50,292,484 | 53,787,359 | (3,494,875) |
| Equipment | 2,811,483 | 1,701,728 | 1,109,755 |
| Construction in progress | 5,257,836 | 2,856,797 | 2,401,039 |
| Leased assets | 439,960 | 541,489 | (101,529) |
| Subscription assets | 414,289 | - | 414,289 |
| Total | \$ 78,676,010 | \$ 76,828,731 | \$ 1,847,279 |

**As restated*

Long-Term Debt

At year-end the District had \$207.4 million in long term debt – an increase of 22.9% from last year – as shown in Table A-5. (More detailed information about the District's long-term liabilities is presented in Notes 7-9 to the financial statements).

Table A-5: Outstanding Long-Term Debt at Year-End

| | Governmental Activities | | Variance Increase (Decrease) |
|------------------------------------|--------------------------------|-----------------------|---|
| | 2023 | 2022* | |
| General obligation bonds | \$ 17,666,286 | \$ 21,628,443 | \$ (3,962,157) |
| Certificates of participation | 2,845,000 | 3,265,000 | (420,000) |
| RDA loans | 62,921 | 94,381 | (31,460) |
| Early retirement incentives | 973,957 | 1,653,492 | (679,535) |
| Financed purchases | 947,481 | 1,064,974 | (117,493) |
| Leases | 448,409 | 541,489 | (93,080) |
| Subscription based IT arrangements | 257,184 | - | 257,184 |
| Compensated absences | 2,905,774 | 2,535,439 | 370,335 |
| Claims liability | 2,951,368 | 2,971,526 | (20,158) |
| Other postemployment benefits | 34,014,413 | 41,537,916 | (7,523,503) |
| Net pension liability | 144,321,056 | 93,500,409 | 50,820,647 |
| Total | \$ 207,393,849 | \$ 168,793,069 | \$ 38,600,780 |

**As restated*

FULLERTON SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2023

FACTORS BEARING ON THE DISTRICT'S FUTURE

State Budget

The Legislature passed an initial budget package on June 15, 2023. The Legislature's budget package adopted LAO estimates of local property tax revenues, which resulted in an increase to the Proposition 98 guarantee by \$2.1 billion across 2022-23 and 2023-24. The legislative package used this additional funding primarily to help maintain previously approved programs. Relative to the May Revision, the Legislature's budget package also: (1) reallocated projected unspent funds in child care and State Preschool programs to increase provider rates and reduce family fees beginning October 1, 2023; (2) included a slightly different mix of reductions as the Governor from climate change-related packages (although a similar overall level); (3) restored \$1 billion in 2023-24 in proposed General Fund reductions to transit capital funding and added flexibility to allow local agencies to use this funding for operations; (4) rejected the Governor's proposals to use General Fund cash to pay for certain capital outlay project costs, instead using lease revenue bond financing to pay for these costs; and (5) accelerated the time line to spend funds for MCO tax-related augmentations to around four years from eight to ten years. The Legislature passed an amended budget act and associated trailer bills on June 27, 2023 and June 29, 2023.

K-14 Education

Funds Modest Increase in School and Community College Funding

The Proposition 98 minimum guarantee depends upon various formulas that adjust for several factors, including changes in state General Fund revenue. For 2022-23, the guarantee is down \$3 billion (2.7 percent) compared with the estimates made in June 2022. The decrease in the guarantee is primarily attributable to lower General Fund revenue estimates, somewhat offset by higher local property tax revenue. For 2023-24, the guarantee increases by \$953 million (0.9 percent) relative to the revised 2022-23 level. For 2023-24, projected increases in property tax revenue offset declines associated with lower General Fund revenue estimates.

Increase in Required Reserve Deposits

In certain circumstances, the Constitution requires the state to deposit some of the available Proposition 98 funding into a statewide reserve account for schools and community colleges. Under the adopted budget plan, the state deposits a total of \$7.5 billion into this account across the 2022-23 through 2023-24 period—an increase of \$1.3 billion compared with the estimates made in June 2022. The higher required deposits are primarily due to revenue estimates from the administration that have capital gains accounting for a larger share of General Fund revenue over the period.

Provides Large COLA to School and Community College Districts

In addition to the required reserve deposits, the budget package has several ongoing and one-time increases. The largest ongoing augmentation is \$4.8 billion to provide an 8.22 percent COLA for K-12 and community college programs. In K-12, the budget also includes \$300 million ongoing targeted to low-income schools with relatively high rates of student mobility within the school year, as well as \$250 million one time for literacy coaches and reading specialists.

Budget Has Notable K-14 Structural Gap

The 2023-24 Proposition 98 spending level is not sufficient to fully fund all ongoing spending authorized in the budget package. To cover these costs, the budget package uses \$1.9 billion in one-time, prior-year funding to fund the primary school and community college funding formulas (\$1.6 billion for schools and \$290 million for California Community Colleges). Using one-time funds to cover ongoing costs creates a deficit in the Proposition 98 budget the following year.

FULLERTON SCHOOL DISTRICT
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2023

FACTORS BEARING ON THE DISTRICT'S FUTURE (continued)

Funds School Facilities Grants

The 2022-23 budget package provided \$1.3 billion one-time non-Proposition 98 General Fund to cover the state share for new construction and modernization projects under the School Facility Program (SFP). The 2022-23 budget package also included intent language to provide an additional \$2.1 billion in 2023-24 and \$875 million in 2024-25. The budget provides about \$2 billion to the SFP in 2023-24, which is \$100 million less than the previously intended augmentation, and continues to assume an additional \$875 million will be provided in 2024-25. The budget also delays the intended \$550 million non-Proposition 98 General Fund increase to the California Preschool, Transitional Kindergarten and Full-Day Kindergarten Facilities Grant Program from 2023-24 to 2024-25.

All of these factors were considered in preparing the Fullerton School District budget for the 2023-24 fiscal year.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Robert R. Coghlan, Ph.D., Assistant Superintendent, Business Services at (714) 447-7412.

FULLERTON SCHOOL DISTRICT

Statement of Net Position

June 30, 2023

| | Total Governmental Activities |
|---------------------------------------|-------------------------------------|
| ASSETS | |
| Deposits and investments | \$ 67,713,989 |
| Accounts receivable | 22,598,018 |
| Inventories | 430,749 |
| Prepaid expenses | 193,118 |
| Capital assets: | |
| Non-depreciable capital assets | 14,456,491 |
| Depreciable capital assets | 192,891,344 |
| Less accumulated depreciation | (129,526,074) |
| Lease assets | 541,489 |
| Less accumulated amortization | (101,529) |
| Subscription assets | 561,294 |
| Less accumulated amortization | (147,005) |
| Total assets | <u>169,611,884</u> |
| DEFERRED OUTFLOWS OF RESOURCES | |
| Deferred amounts on refunding | 281,971 |
| Deferred outflows from OPEB | 4,861,167 |
| Deferred outflows from pensions | <u>59,749,403</u> |
| Total deferred outflows of resources | <u>64,892,541</u> |
| LIABILITIES | |
| Accounts payable | 10,211,720 |
| Accrued interest payable | 189,052 |
| Unearned revenue | 2,159,398 |
| Noncurrent liabilities: | |
| Due or payable within one year | 5,921,348 |
| Due in more than one year: | |
| Other than OPEB and pensions | 23,137,032 |
| Total OPEB liability | 34,014,413 |
| Net pension liability | <u>144,321,056</u> |
| Total liabilities | <u>219,954,019</u> |
| DEFERRED INFLOWS OF RESOURCES | |
| Deferred inflows from OPEB | 17,372,449 |
| Deferred inflows from pensions | <u>29,096,071</u> |
| Total deferred inflows of resources | <u>46,468,520</u> |
| NET POSITION | |
| Net investment in capital assets | 59,073,730 |
| Restricted for: | |
| Capital projects | 3,237,150 |
| Debt service | 4,856,514 |
| Educational programs | 31,687,428 |
| Student activities | 174,324 |
| Self-insurance programs | 1,916,504 |
| Unrestricted | <u>(132,863,764)</u> |
| Total net position | <u>\$ (31,918,114)</u> |

FULLERTON SCHOOL DISTRICT
Statement of Activities
For the Fiscal Year Ended June 30, 2023

| Functions/Programs | Expenses | Program Revenues | | Net (Expense) Revenue and Changes in Net Position |
|--|-----------------------|-------------------------|--|--|
| | | Charges for Services | Operating Grants and Contributions | |
| Governmental Activities | | | | |
| Instructional Services: | | | | |
| Instruction | \$ 113,574,621 | \$ 60,193 | \$ 38,761,369 | \$ (74,753,059) |
| Instruction-Related Services: | | | | |
| Supervision of instruction | 7,636,475 | 3,758 | 10,231,066 | 2,598,349 |
| Instructional library, media and technology | 7,086,279 | 1,015 | 449,005 | (6,636,259) |
| School site administration | 13,775,214 | 4,326 | 4,485,991 | (9,284,897) |
| Pupil Support Services: | | | | |
| Home-to-school transportation | 3,012,159 | - | 1,782 | (3,010,377) |
| Food services | 7,963,510 | 160,864 | 10,645,103 | 2,842,457 |
| All other pupil services | 8,110,696 | 8,223 | 5,921,471 | (2,181,002) |
| General Administration Services: | | | | |
| Other general administration | 10,007,712 | 3,273 | 2,092,202 | (7,912,237) |
| Plant services | 18,151,587 | 106,589 | 4,351,658 | (13,693,340) |
| Ancillary services | 340,606 | 141,432 | 211,960 | 12,786 |
| Interest on long-term debt | 1,956,976 | - | - | (1,956,976) |
| Transfers between agencies | 1,610,965 | 147,823 | 3,338,484 | 1,875,342 |
| Depreciation (unallocated) | 5,473,622 | - | - | (5,473,622) |
| Amortization (unallocated) | 248,534 | - | - | (248,534) |
| Total Governmental Activities | <u>\$ 198,948,956</u> | <u>\$ 637,496</u> | <u>\$ 80,490,091</u> | <u>\$ (117,821,369)</u> |
| General Revenues: | | | | |
| Property taxes | | | | 71,789,188 |
| Federal and state aid not restricted to specific purpose | | | | 74,437,156 |
| Interest and investment earnings | | | | 469,063 |
| Miscellaneous | | | | <u>3,979,682</u> |
| Total general revenues | | | | <u>150,675,089</u> |
| Change in net position | | | | <u>32,853,720</u> |
| Net position - July 1, 2022 | | | | <u>(64,771,834)</u> |
| Net position - June 30, 2023 | | | | <u>\$ (31,918,114)</u> |

FULLERTON SCHOOL DISTRICT
Balance Sheet – Governmental Funds
June 30, 2023

| | General Fund | Child Development Fund | Cafeteria Fund | Non-Major Governmental Funds | Total Governmental Funds |
|--|-------------------------|---------------------------------------|---------------------------|---|---|
| ASSETS | | | | | |
| Deposits and investments | \$ 45,266,306 | \$ 1,992,206 | \$ 7,413,528 | \$ 8,159,555 | \$ 62,831,595 |
| Accounts receivable | 19,337,411 | 30,662 | 2,946,500 | 229,121 | 22,543,694 |
| Due from other funds | 134,310 | 21 | - | 2,455 | 136,786 |
| Inventories | 46,201 | - | 384,548 | - | 430,749 |
| Prepaid expenditures | 193,118 | - | - | - | 193,118 |
| Total Assets | \$ 64,977,346 | \$ 2,022,889 | \$ 10,744,576 | \$ 8,391,131 | \$ 86,135,942 |
| LIABILITIES AND FUND BALANCES | | | | | |
| Liabilities | | | | | |
| Accounts payable | \$ 9,150,261 | \$ 267,836 | \$ 608,241 | \$ 85,429 | \$ 10,111,767 |
| Due to other funds | 36,256 | 94,727 | - | 36,910 | 167,893 |
| Unearned revenue | 1,045,357 | 904,727 | 209,314 | - | 2,159,398 |
| Total Liabilities | 10,231,874 | 1,267,290 | 817,555 | 122,339 | 12,439,058 |
| Fund Balances | | | | | |
| Nonspendable | 339,319 | - | 384,777 | - | 724,096 |
| Restricted | 30,176,230 | 755,599 | 9,542,244 | 8,268,792 | 48,742,865 |
| Committed | 11,500,000 | - | - | - | 11,500,000 |
| Assigned | 5,044,235 | - | - | - | 5,044,235 |
| Unassigned | 7,685,688 | - | - | - | 7,685,688 |
| Total Fund Balances | 54,745,472 | 755,599 | 9,927,021 | 8,268,792 | 73,696,884 |
| Total Liabilities and Fund Balances | \$ 64,977,346 | \$ 2,022,889 | \$ 10,744,576 | \$ 8,391,131 | \$ 86,135,942 |

FULLERTON SCHOOL DISTRICT

*Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position
June 30, 2023*

Total fund balances - governmental funds \$ 73,696,884

Amounts reported for assets and liabilities for governmental activities in the statement of net position are different from amounts reported in governmental funds because:

In governmental funds, only current assets are reported. In the statement of net position, all assets are reported, including capital assets, leases, SBITAs and accumulated depreciation and amortization.

| | | |
|------------------------------------|------------------|------------|
| Capital assets at historical cost: | 207,347,835 | |
| Accumulated depreciation: | (129,526,074) | |
| Leased assets | 541,489 | |
| Subscription assets | 561,294 | |
| Accumulated amortization | <u>(248,534)</u> | |
| Net: | | 78,676,010 |

Deferred amounts on refunding represent amounts paid to an escrow agent in excess of the outstanding debt at the time of the payment for refunded bonds which have been defeased. In the government-wide statements it is recognized as a deferred outflow of resources. The remaining deferred amounts on refunding at the end of the period were:

281,971

In governmental funds, interest on long-term debt is not recognized until the period in which it matures and is paid. In the government-wide statement of activities, it is recognized in the period that it is incurred. The additional liability for unmatured interest owing at the end of the period was:

(189,052)

In governmental funds, only current liabilities are reported. In the statement of net position, all liabilities, including long-term liabilities, are reported. Long-term liabilities relating to government-wide statements, consist of:

| | | |
|---------------------------------------|-------------------|---------------|
| General obligation bonds payable | 17,666,286 | |
| Certificates of participation payable | 2,845,000 | |
| Fullerton RDA loan payable | 62,921 | |
| Early retirement incentive | 973,957 | |
| Financed purchases | 947,481 | |
| Leases | 448,409 | |
| Subscription based IT arrangements | 257,184 | |
| Compensated absences | 2,905,774 | |
| Net pension liability | 144,321,056 | |
| Other postemployment benefits payable | <u>34,014,413</u> | |
| Total | | (204,442,481) |

In governmental funds, deferred outflows and inflows of resources relating to OPEB are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating to OPEB are reported.

| | | |
|---|---------------------|--------------|
| Deferred outflows of resources relating to OPEB | 4,861,167 | |
| Deferred inflows of resources relating to OPEB | <u>(17,372,449)</u> | |
| Net: | | (12,511,282) |

In governmental funds, deferred outflows and inflows of resources relating to pensions are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating to pensions are reported.

| | | |
|---|---------------------|------------|
| Deferred outflows of resources relating to pensions | 59,749,403 | |
| Deferred inflows of resources relating to pensions | <u>(29,096,071)</u> | |
| Net: | | 30,653,332 |

Internal service funds are used to conduct certain activities for which costs are charged to other funds on a full cost-recovery basis. Because internal service funds are presumed to operate for the benefit of governmental activities, assets and liabilities of internal service funds are reported with governmental activities in the statement of net position. Net position for the internal service fund is:

1,916,504

Total net position - governmental activities \$ (31,918,114)

FULLERTON SCHOOL DISTRICT

Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds For the Fiscal Year Ended June 30, 2023

| | <u>General Fund</u> | <u>Child Development Fund</u> | <u>Cafeteria Fund</u> | <u>Non-Major Governmental Funds</u> | <u>Total Governmental Funds</u> |
|--|-------------------------|---------------------------------------|---------------------------|---|---|
| REVENUES | | | | | |
| LCFF sources | \$ 136,495,049 | \$ - | \$ - | \$ - | \$ 136,495,049 |
| Federal sources | 9,980,264 | 554,234 | 5,988,603 | - | 16,523,101 |
| Other state sources | 54,361,126 | 2,597,812 | 4,927,935 | 21,892 | 61,908,765 |
| Other local sources | 17,354,215 | 2,276,181 | 199,214 | 7,008,739 | 26,838,349 |
| Total Revenues | <u>218,190,654</u> | <u>5,428,227</u> | <u>11,115,752</u> | <u>7,030,631</u> | <u>241,765,264</u> |
| EXPENDITURES | | | | | |
| Current: | | | | | |
| Instruction | 126,315,226 | 3,530,843 | - | - | 129,846,069 |
| Instruction-related services: | | | | | |
| Supervision of instruction | 8,011,749 | 411,951 | - | - | 8,423,700 |
| Instructional library, media and technology | 6,976,011 | - | - | - | 6,976,011 |
| School site administration | 14,457,202 | 568,602 | - | - | 15,025,804 |
| Pupil support services: | | | | | |
| Home-to-school transportation | 3,079,499 | - | - | - | 3,079,499 |
| Food services | 8,805 | - | 8,259,037 | - | 8,267,842 |
| All other pupil services | 8,859,208 | 71,095 | - | - | 8,930,303 |
| Ancillary Services | 23,685 | - | - | 319,273 | 342,958 |
| General administration services: | | | | | |
| Other general administration | 9,336,843 | - | - | - | 9,336,843 |
| Plant services | 15,721,375 | 157,385 | 150,389 | (250,332) | 15,778,817 |
| Transfers of indirect costs | (307,774) | - | 37,420 | 270,354 | - |
| Capital outlay | 4,350,345 | - | 55,000 | 3,905,351 | 8,310,696 |
| Intergovernmental | 2,239,571 | - | - | - | 2,239,571 |
| Debt service: | | | | | |
| Principal | 1,528,135 | - | - | 1,939,262 | 3,467,397 |
| Interest | 411,156 | - | - | 2,718,097 | 3,129,253 |
| Total Expenditures | <u>201,011,036</u> | <u>4,739,876</u> | <u>8,501,846</u> | <u>8,902,005</u> | <u>223,154,763</u> |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | <u>17,179,618</u> | <u>688,351</u> | <u>2,613,906</u> | <u>(1,871,374)</u> | <u>18,610,501</u> |
| OTHER FINANCING SOURCES (USES) | | | | | |
| Proceeds from financed purchases | 593,452 | - | - | - | 593,452 |
| Proceeds from subscription based IT arrangements | 561,294 | - | - | - | 561,294 |
| Total Other Financing Sources and Uses | <u>1,154,746</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>1,154,746</u> |
| Net Change in Fund Balances | 18,334,364 | 688,351 | 2,613,906 | (1,871,374) | 19,765,247 |
| Fund Balances, July 1, 2022 | 36,411,108 | 67,248 | 7,313,115 | 10,140,166 | 53,931,637 |
| Fund Balances, June 30, 2023 | <u>\$ 54,745,472</u> | <u>\$ 755,599</u> | <u>\$ 9,927,021</u> | <u>\$ 8,268,792</u> | <u>\$ 73,696,884</u> |

FULLERTON SCHOOL DISTRICT

*Reconciliation of the Governmental Funds Statement of Revenues, Expenditures,
and Changes in Fund Balances to the Statement of Activities
For the Fiscal Year Ended June 30, 2023*

Total net change in fund balances - governmental funds \$ 19,765,247

Amounts reported for governmental activities in the statement of activities are different because:

In governmental funds, the costs of capital assets are reported as expenditures in the period when the assets are acquired. In the statement of activities, costs of capital assets are allocated over their estimated useful lives as depreciation expense. The difference between capital outlay expenditures and depreciation and amortization expense for the period is:

| | | |
|---------------------------------|-------------|-----------|
| Expenditures for capital outlay | 7,569,435 | |
| Depreciation expense | (5,473,622) | |
| Amortization expense | (248,534) | |
| Net expense adjustment: | | 1,847,279 |

In governmental funds, repayments of long-term debt are reported as expenditures. In the government-wide statements, repayments of long-term debt are reported as a reduction of liabilities. Expenditures for repayment of the principal portion of long-term debt were: 3,467,397

The amounts paid to the refunded bond escrow agent in excess of the refunded bond at the time of payment are recorded as deferred amounts on refunding and are amortized to interest expense over the life of the liability. Deferred amounts incurred, less amortization of this amount during the year was: (82,591)

In governmental funds, proceeds from debt are recognized as other financing sources. In the government-wide statements, proceeds from debt issuance are reported as an increase to liabilities. Amounts recognized in governmental funds as proceeds from debt issuance were: (1,154,746)

In governmental funds, if debt is issued at a premium or at a discount, the premium or discount is recognized as an other financing source or an other financing use in the period it is incurred. In the government-wide statements, the premium or discount is amortized as interest over the life of the debt. Amortization of premium or discount for the period is: 65,226

In governmental funds, accreted interest on capital appreciation bonds is not recorded as an expenditure from current resources. In the government-wide statement of activities, however, this is recorded as interest expense for the period: 1,989,129

In governmental funds, interest on long-term debt is recognized in the period that it becomes due. In the government-wide statement of activities, it is recognized in the period that it is incurred. Unmatured interest owing at the end of the period, less matured interest paid during the period but owing from the prior period, was: 12,923

In governmental funds, pension costs are recognized when employer contributions are made. In the statement of activities pension costs are recognized on the accrual basis. This year, the difference between accrual-basis pension costs and actual employer contributions was: 8,249,319

In governmental funds, OPEB costs are recognized when employer contributions are made. In the statement of activities OPEB costs are recognized on the accrual basis. This year, the difference between accrual-basis OPEB costs and actual employer contributions was: (1,254,516)

In the statement of activities, certain operating expenses - compensated absences and early retirement incentives for example are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). This year, amounts paid exceeded amounts earned by: 309,200

The internal service fund is used by management to charge the cost of self-insurance activities. The net revenue (expense) of the internal service fund is reported with governmental activities. (360,147)

Change in net position - governmental activities \$ 32,853,720

FULLERTON SCHOOL DISTRICT
Statement of Net Position – Proprietary Funds
June 30, 2023

| | Governmental Activities Internal Service Fund |
|--|--|
| | <u> </u> |
| ASSETS | |
| Current: | |
| Deposits and investments | \$ 4,882,394 |
| Accounts receivable | 54,324 |
| Due from other funds | <u> 35,115</u> |
| Total assets | <u> 4,971,833</u> |
| LIABILITIES | |
| Accounts payable and accrued liabilities | 99,953 |
| Due to other funds | 4,008 |
| Estimated liability for open claims and IBNR | <u> 2,951,368</u> |
| Total liabilities | <u> 3,055,329</u> |
| NET POSITION | |
| Restricted | <u><u> \$ 1,916,504</u></u> |

FULLERTON SCHOOL DISTRICT*Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds
For the Fiscal Year Ended June 30, 2023*

| | Governmental Activities Internal Service Fund |
|---|--|
| OPERATING REVENUES | |
| Charges to other funds | \$ 2,448,944 |
| Total operating revenues | <u>2,448,944</u> |
| OPERATING EXPENSES | |
| Current: | |
| Classified salaries | 218,505 |
| Employee benefits | 118,087 |
| Books and supplies | 132,117 |
| Services and other operating expenditures | <u>2,416,508</u> |
| Total operating expenses | <u>2,885,217</u> |
| Operating Income (Loss) | (436,273) |
| NON-OPERATING REVENUES | |
| Interest income | <u>76,126</u> |
| Change in net position | (360,147) |
| Net position, July 1, 2022 | <u>2,276,651</u> |
| Net position, June 30, 2023 | <u><u>\$ 1,916,504</u></u> |

FULLERTON SCHOOL DISTRICT
Statement of Cash Flows - Proprietary Funds
For the Fiscal Year Ended June 30, 2023

| | Governmental Activities Internal Service Fund |
|--|--|
| CASH FLOWS FROM OPERATING ACTIVITIES | |
| Received from in-district premiums | \$ 2,609,526 |
| Payments to employees and fringe benefits | (340,818) |
| Payments to vendors and suppliers | (1,200,813) |
| Payments on insurance claims | (1,357,229) |
| Net cash provided (used) by operating activities | <u>(289,334)</u> |
| CASH FLOWS FROM INVESTING ACTIVITIES | |
| Investment income | <u>24,489</u> |
| Net increase (decrease) in cash | (264,845) |
| Cash, July 1, 2022 | 5,147,239 |
| Cash, June 30, 2023 | <u>\$ 4,882,394</u> |
| Reconciliation of operating income (loss) to net cash provided (used) by operating activities: | |
| Operating income (loss) | \$ (436,273) |
| Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: | |
| Changes in assets, liabilities, and deferred outflows of resources: | |
| Due from other funds | 160,583 |
| Estimated liability for open claims and IBNRs | (20,158) |
| Accounts payable and accrued liabilities | 10,740 |
| Due to other funds | (4,226) |
| Total adjustments | <u>146,939</u> |
| Net cash (used) by operating activities | <u>\$ (289,334)</u> |

FULLERTON SCHOOL DISTRICT
Statement of Fiduciary Net Position
June 30, 2023

| | <u>Agency Funds</u> <u>Debt Service</u> <u>Fund for Special</u> <u>Tax Bonds</u> |
|--------------------------|---|
| ASSETS | |
| Deposits and investments | \$ 2,185,045 |
| Accounts receivable | 2,075 |
| Total Assets | <u>\$ 2,187,120</u> |
| LIABILITIES | |
| Accounts payable | 146,161 |
| Unearned revenue | <u>1,508,414</u> |
| Total Liabilities | <u>1,654,575</u> |
| NET POSITION | |
| Restricted | <u>\$ 532,545</u> |

FULLERTON SCHOOL DISTRICT
Statement of Changes in Fiduciary Net Position
June 30, 2023

| | <u>Agency Funds</u> <u>Debt Service</u> <u>Fund for Special</u> <u>Tax Bonds</u> |
|----------------------------------|---|
| ADDITIONS | |
| Local property taxes | \$ 751,727 |
| Interest | 57,410 |
| All other transfers in | <u>217,997</u> |
| Total Additions | <u>1,027,134</u> |
| Deductions | |
| General administration | 142,305 |
| Debt service-interest | 220,578 |
| Debt service-principal | 408,028 |
| All other transfers out | <u>497,685</u> |
| Total Deductions | <u>1,268,596</u> |
| Change in fiduciary net position | (241,462) |
| Net position - July 1, 2022 | <u>774,007</u> |
| Net position - June 30, 2023 | <u>\$ 532,545</u> |

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Fullerton School District (the "District") accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The following is a summary of the more significant policies:

A. Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the District consists of all funds, departments, and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student-related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. Component units may also include organizations that are fiscally dependent on the District, in that the District approves their budget, the issuance of their debt or the levying of their taxes. In addition, component units are other legally separate organizations for which the District is not financially accountable but the nature and significance of the organization's relationship with the District is such that exclusion would cause the District's financial statements to be misleading or incomplete.

For financial reporting purposes, the component units have a financial and operational relationship which meets the reporting entity definition criteria of the Governmental Accounting Standards Board (GASB) Statement No. 61, *The Financial Reporting Entity: Omnibus – An Amendment of GASB Statements No. 14 and No. 34*, and thus are included in the financial statements using the blended presentation method as if they were part of the District's operations because the Board of Trustees of the component units is essentially the same as the Board of Trustees of the District and because their purpose is to finance the construction of facilities to be used for the direct benefit of the District.

The Fullerton School District Capital Facilities Corporation (the Corporation) financial activity are presented in the financial statements as the Capital Projects for Blended Component Units Fund and the Debt Service for Blended Component Units Fund. Certificates of participation and other debt issued by the Corporation are included as long-term liabilities in the District-wide financial statements. Individually prepared financial statements are not prepared for the Corporation.

The Fullerton School District Community Facilities Districts (CFDs) financial activity is presented in the financial statements as the Capital Projects Fund for Blended Component Units and in the Fiduciary Funds Statement as the Debt Service Fund for Special Tax Bonds. Special Tax Bonds issued by the CFDs are not included in the long-term obligations of the *Statement of Net Position* as they are not obligations of the District. Individually prepared financial statements are not prepared for each of the CFDs.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. Basis of Presentation, Basis of Accounting

1. Basis of Presentation

District-Wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the primary government (the District). These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements

The fund financial statements provide information about the District's funds, including its fiduciary funds. Separate statements for each fund category - *governmental*, *proprietary*, and *fiduciary* - are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

Major Governmental Funds

The District maintains the following major governmental funds:

General Fund: This is the chief operating fund for the District. It is used to account for the ordinary operations of the District. All transactions except those accounted for in another fund are accounted for in this fund. The District also maintained a Deferred Maintenance Fund. The Deferred Maintenance Fund does not meet the definition of special revenue funds as it is not primarily composed of restricted or committed revenue sources. Because this fund does not meet the definition of special revenue funds under GASB 54, the activity in that fund is being reported within the General Fund.

Child Development Fund: This fund is used to account separately for federal, state, and local revenues to operate child development programs.

Cafeteria Fund: This fund is used to account separately for federal, state, and local resources to operate the food service program (*Education Code Sections 38090 and 38093*).

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. Basis of Presentation, Basis of Accounting (continued)

1. Basis of Presentation (continued)

Non-Major Governmental Funds

The District maintains the following non-major governmental funds:

Special Revenue Funds: Special revenue funds are established to account for the proceeds from specific revenue sources (other than trusts, major capital projects, or debt service) that are restricted or committed to the financing of particular activities, that compose a substantial portion of the inflows of the fund, and that are reasonably expected to continue. Additional resources that are restricted, committed, or assigned to the purpose of the fund may also be reported in the fund.

Student Activity Fund: The District maintains a separate fund for each school that operates an ASB fund, whether it is organized or not.

Capital Projects Funds: Capital projects funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities and other capital assets (other than those financed by proprietary funds and trust funds).

Building Fund: This fund exists primarily to account separately for proceeds from the sale of bonds (*Education Code* Section 15146) and may not be used for any purposes other than those for which the bonds were issued.

Capital Facilities Fund: This fund is used to primarily account separately for moneys received from fees levied on development projects as a condition of approval (*Education Code* Sections 17620-17626 and *Government Code* Section 65995 et seq.).

Special Reserve Fund for Capital Outlay Projects: This fund exists primarily to provide for the accumulation of general fund moneys for capital outlay purposes (*Education Code* Section 42840). This fund may also be used to account for any other revenues specifically for capital projects that are not restricted to fund 21, 25, 30, 35, or 49.

Debt Service Funds: Debt service funds are established to account for the accumulation of resources for and the payment of principal and interest on general long-term debt.

Bond Interest and Redemption Fund: This fund is used for the repayment of bonds issued for the District (*Education Code* Sections 15125-15262).

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. Basis of Presentation, Basis of Accounting (continued)

1. Basis of Presentation (continued)

Proprietary Funds

Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as enterprise or internal service. The District has the following proprietary fund:

Self-Insurance Fund: Self-insurance funds are used to separate moneys received for self-insurance activities from other operating funds in the District. Separate funds may be established for each type of self-insurance activity, such as workers' compensation, health and welfare, and deductible property loss (*Education Code* Section 17566).

Fiduciary Funds

Fiduciary funds are used to account for assets held in a trustee or custodial capacity for others that cannot be used to support the District's own programs. The key distinction between trust and custodial funds is that trust funds are subject to a trust agreement that affects the degree of management involvement and the length of time that the resources are held. The District maintains the following fiduciary funds:

Debt Service Fund for Special Tax Bonds: This fund is used to account for the accumulation of resources for, and the repayment, of Community Facility District bonds, interest and related costs.

2. Measurement Focus, Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resource or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The District-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities for the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. Basis of Presentation, Basis of Accounting (continued)

2. Measurement Focus, Basis of Accounting (continued)

As a general rule the effect of interfund activity has been eliminated from the District-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the District's proprietary funds and various other functions of the District. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

3. Revenues - Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year. Generally, available is defined as collectible within 60 days. However, to achieve comparability of reporting among California districts and so as not to distort normal revenue patterns, with specific respect to reimbursement grants and corrections to state-aid apportionments, the California Department of Education has defined available for districts as collectible within one year. The following revenue sources are considered to be both measurable and available at fiscal year-end: State apportionments, interest, certain grants, and other local sources.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, certain grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year in which the taxes are received. Revenue from certain grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include time and purpose requirements. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

C. Budgetary Data

The budgetary process is prescribed by provisions of the California Education Code and requires the governing board to hold a public hearing and adopt an operating budget no later than July 1 of each year. The District governing board satisfied these requirements. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption with the legal restriction that expenditures cannot exceed appropriations by major object account.

The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts after all budget amendments have been accounted for. For budget purposes, on behalf payments have not been included as revenue and expenditures as required under generally accepted accounting principles.

D. Encumbrances

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid. All encumbrances are liquidated as of June 30.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position

1. Cash and Cash Equivalents

The District considers cash and cash equivalents to be cash on hand and demand deposits. In addition, because the Treasury Pool is sufficiently liquid to permit withdrawal of cash at any time without prior notice or penalty, equity in the pool is also deemed to be a cash equivalent.

2. Inventories and Prepaid Items

Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

3. Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value rather than fair value. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

| Description | Estimated Lives |
|----------------------------|-----------------|
| Buildings and Improvements | 25-50 years |
| Furniture and Equipment | 15-20 years |
| Vehicles | 8 years |

4. Unearned Revenue

Unearned revenue arises when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period or when resources are received by the District prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the District has a legal claim to the resources, the liability for unearned revenue is removed from the combined balance sheet and revenue is recognized.

Certain grants received that have not met eligibility requirements are recorded as unearned revenue. On the governmental fund financial statements, receivables that will not be collected within the available period are also recorded as unearned revenue.

5. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (continued)

6. Compensated Absences

The liability for compensated absences reported in the District-wide statements consists of unpaid, accumulated annual vacation leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included.

7. Leases

Lessee:

At the commencement of a lease, the District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The District uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the District generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the District is reasonably certain to exercise.

The District monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

Lessor:

At the commencement of a lease, the District initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (continued)

7. Leases (continued)

Key estimates and judgments include how the District determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The District uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The District monitors changes in circumstances that would require a remeasurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

8. Subscription-Based Information Technology Arrangements

A SBITA is defined as a contract that conveys control of the right to use another party's information technology software, alone or in combination with tangible capital assets, as specified in the contract for a period of time in an exchange or exchange-like transaction.

The subscription term includes the period during which the District has a noncancellable right to use the underlying IT assets. The subscription term also includes periods covered by an option to extend or to terminate.

The District recognizes a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability. The District recognizes the subscription liability at the commencement of the subscription term, which is when the subscription asset is placed into service. The subscription liability is measured at the present value of subscription payments expected to be made during the subscription term. Future subscription payments are discounted using the interest rate the SBITA vendor charges the District which may be implicit, or the District's incremental borrowing rate if the interest rate is not readily determinable. The District recognizes amortization of the discount on the subscription liability as an outflow of resources (for example, interest expense) in subsequent financial reporting periods.

9. Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District Plan and CalSTRS Medicare Premium Payment (MPP) Program and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plans. For this purpose, the Plans recognize benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (continued)

10. Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the District's California State Teachers Retirement System (CalSTRS) and California Public Employees' Retirement System (CalPERS) plans and addition to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalSTRS and CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

11. Fund Balances

The fund balance for Governmental Funds is reported in classifications based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

Nonspendable: Fund balance is reported as nonspendable when the resources cannot be spent because they are either in a nonspendable form or legally or contractually required to be maintained intact. Resources in nonspendable form include inventories and prepaid assets.

Restricted: Fund balance is reported as restricted when the constraints placed on the use of resources are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provision or by enabling legislation.

Committed: The District's highest decision-making level of authority rests with the District's Board. Fund balance is reported as committed when the Board passes a resolution that places specified constraints on how resources may be used. The Board can modify or rescind a commitment of resources through passage of a new resolution.

Assigned: Resources that are constrained by the District's intent to use them for a specific purpose, but are neither restricted nor committed, are reported as assigned fund balance. Intent may be expressed by either the Board, committees (such as budget or finance), or officials to which the Board has delegated authority.

Unassigned: Unassigned fund balance represents fund balance that has not been restricted, committed, or assigned and may be utilized by the District for any purpose. When expenditures are incurred, and both restricted and unrestricted resources are available, it is the District's policy to use restricted resources first, then unrestricted resources in the order of committed, assigned, and then unassigned, as they are needed.

12. Net Position

Net position is classified into three components: net investment in capital assets; restricted; and unrestricted. These classifications are defined as follows:

- **Net investment in capital assets** - This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds are not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position (continued)

12. Net Position (continued)

- **Restricted** - This component of net position consists of constraints placed on net position use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- **Unrestricted net position** - This component of net position consists of net position that does not meet the definition of "net investment in capital assets" or "restricted".

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

F. Minimum Fund Balance Policy

During the 2010-11 fiscal year, pursuant to GASB Statement No. 54, the District adopted a minimum fund balance policy for the General Fund in order to protect the District against revenue shortfalls or unpredicted expenditures. The policy requires a Reserve for Economic Uncertainties consisting of unassigned amounts equal to no less than three percent of total General Fund expenditures and other financing uses.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed unless the governing board has provided otherwise in its commitment or assignment actions.

G. Property Tax Calendar

The County is responsible for the assessment, collection, and apportionment of property taxes for all jurisdictions including the schools and special districts within the County. The Board of Supervisors levies property taxes as of September 1 on property values assessed on July 1. Secured property tax payments are due in two equal installments. The first is generally due November 1 and is delinquent with penalties on December 10, and the second is generally due on February 1 and is delinquent with penalties on April 10. Secured property taxes become a lien on the property on January 1.

H. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reported period. Actual results could differ from those estimates.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 2 – DEPOSITS AND INVESTMENTS

Deposits and investments as of June 30, 2023 are classified in the accompanying financial statements as follows:

| | |
|--------------------------------|----------------------|
| Governmental funds | \$ 62,831,595 |
| Proprietary funds | 4,882,394 |
| Governmental Activities | <u>67,713,989</u> |
| Fiduciary funds | 2,185,045 |
| Total deposits and investments | <u>\$ 69,899,034</u> |

Deposits and investments as of June 30, 2023 consist of the following:

| | |
|--------------------------------|----------------------|
| Cash on hand and in banks | \$ 7,622,892 |
| Cash in revolving fund | 100,229 |
| Cash with fiscal agent | 2,431,742 |
| Investments | <u>59,744,171</u> |
| Total deposits and investments | <u>\$ 69,899,034</u> |

Pooled Funds

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the interest-bearing Orange County Treasurer's Pooled Investment Fund. The District is considered to be an involuntary participant in an external investment pool. The fair value of the District's investment in the pool is reported in the financial statements at amounts based upon the District's pro-rata share of the fair value provided by the Orange County Treasurer for the entire portfolio (in relation to the amortized cost of that pool). The balance available for withdrawal is based on the accounting records maintained by the Orange County Treasurer, which is recorded on the amortized basis.

Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk for deposits. Cash balances held in banks are insured up to \$250,000 by the Federal Depository Insurance Corporation (FDIC) and are collateralized by the respective financial institutions. In addition, the California Government Code requires that a financial institution secure deposits made by State or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under State law (unless so waived by the governmental unit).

The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits.

As of June 30, 2023, \$7,396,565 of the District's bank balance was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agency, but not in the name of the District.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 2 – DEPOSITS AND INVESTMENTS (continued)

Investments – Interest Rate Risk

The District's investment policy limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The District's investment policy limits investment purchases to investments with a term not to exceed three years. Investments purchased with maturity terms greater than three years require approval by the Board of Education. Investments purchased with maturities greater than one year require written approval by the Superintendent prior to commitment.

Maturities of investments held at June 30, 2023, consist of the following:

| | Reported Amount | Maturity | | Fair Value Measurement | Rating |
|------------------------|----------------------|-----------------------|-----------------------------------|---------------------------|--------|
| | | Less Than One Year | One Year Through Five Years | | |
| Investments: | | | | | |
| US Bank - Money Market | \$ 2,163,142 | \$ 2,163,142 | \$ - | Level 2 | N/A |
| County Pool | 57,581,029 | 57,581,029 | - | uncategorized | N/A |
| Total Investments | <u>\$ 59,744,171</u> | <u>\$ 59,744,171</u> | <u>\$ -</u> | | |

Investments – Credit Risk

The District's investment policy limits investment choices to obligations of local, state and federal agencies, commercial paper, certificates of deposit, repurchase agreements, corporate notes, banker acceptances, and other securities allowed by State Government Code Section 53600. At June 30, 2023, all investments represented governmental securities which were issued, registered and held by the District's agent in the District's name.

The District does not place limits on the amount it may invest in any one issuer. At June 30, 2023, the District had the following investment that represents more than five percent of the District's net investments, outside the County pool.

US Bank - Money Market 100%

Fair Value Measurements

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 – Quoted prices in active markets for identical assets that the District has the ability to access at the measurement date. Level 1 assets may include debt and equity securities that are traded in an active exchange market and that are highly liquid and are actively traded in over-the-counter markets.

Level 2 – Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, such as interest rates and curves observable at commonly quoted intervals, implied volatilities, and credit spreads. For financial reporting purposes, if an asset has a specified term, a Level 2 input is required to be observable for substantially the full term of the asset.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 2 – DEPOSITS AND INVESTMENTS (continued)

Fair Value Measurements (continued)

Level 3 – Unobservable inputs should be developed using the best information available under the circumstances, which might include the District’s own data. The District should adjust that date if reasonably available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized – Investments in the Orange County Treasury Investment Pool are not measured using the input levels above because the District’s transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

All assets have been valued using a market approach, with quoted market prices.

NOTE 3 – ACCOUNTS RECEIVABLE

Accounts receivable as of June 30, 2023, consisted of the following:

| | General Fund | Child Development Fund | Cafeteria Fund | Non-Major Governmental Funds | Total Governmental Funds | Proprietary Fund |
|--------------------------|---------------|------------------------|----------------|------------------------------|--------------------------|------------------|
| Federal Government: | | | | | | |
| Categorical aid programs | \$ 3,756,971 | \$ - | \$ 2,004,653 | \$ - | \$ 5,761,624 | \$ - |
| State Government: | | | | | | |
| LCFF sources | 1,568,453 | - | - | - | 1,568,453 | - |
| Lottery | 725,402 | - | - | - | 725,402 | - |
| Child nutrition | - | - | 941,847 | - | 941,847 | - |
| Categorical aid programs | 11,375,188 | 11,250 | - | - | 11,386,438 | - |
| Local: | | | | | | |
| Special education | 322,277 | - | - | - | 322,277 | - |
| Interest | 116,271 | 3,182 | - | 36,794 | 156,247 | 14,704 |
| Other local | 1,472,849 | 16,230 | - | 192,327 | 1,681,406 | 39,620 |
| Total | \$ 19,337,411 | \$ 30,662 | \$ 2,946,500 | \$ 229,121 | \$ 22,543,694 | \$ 54,324 |

NOTE 4 – INTERFUND TRANSACTIONS

Balances Due To/From Other Funds

Balances due to/from other funds at June 30, 2023, consisted of the following:

| | Governmental Activities | | | | |
|------------------------|-------------------------|------------------------|------------------------------|--------------------------|------------------|
| | General Fund | Child Development Fund | Non-Major Governmental Funds | Total Governmental Funds | Proprietary Fund |
| General Fund | \$ - | \$ 21 | \$ 2,455 | \$ 2,476 | \$ 33,780 |
| Child Development Fund | 93,450 | - | - | 93,450 | 1,277 |
| Non-Major Funds | 36,852 | - | - | 36,852 | 58 |
| Proprietary Fund | 4,008 | - | - | 4,008 | - |
| Total | \$ 134,310 | \$ 21 | \$ 2,455 | \$ 136,786 | \$ 35,115 |

| | |
|--|-------------------|
| General Fund due to Self Insurance Fund for workers' compensation and payroll benefits | \$ 33,780 |
| Child Development Fund due to General Fund for healthcare benefits | 93,450 |
| Miscellaneous Due To/From | 44,671 |
| | <u>\$ 171,901</u> |

FULLERTON SCHOOL DISTRICT
Notes to Financial Statements
June 30, 2023

NOTE 5 – FUND BALANCES

At June 30, 2023, fund balances of the District’s governmental funds were classified as follows:

| | General Fund | Child Development Fund | Cafeteria Fund | Non-Major Governmental Funds | Total |
|------------------------------------|----------------------|---------------------------|---------------------|------------------------------------|----------------------|
| Nonspendable: | | | | | |
| Revolving cash | \$ 100,000 | \$ - | \$ 229 | \$ - | \$ 100,229 |
| Stores inventories | 46,201 | - | 384,548 | - | 430,749 |
| Prepaid expenditures | 193,118 | - | - | - | 193,118 |
| Total Nonspendable | <u>339,319</u> | <u>-</u> | <u>384,777</u> | <u>-</u> | <u>724,096</u> |
| Restricted: | | | | | |
| Categorical programs | 30,176,230 | 755,599 | - | - | 30,931,829 |
| Child nutrition program | - | - | 9,542,244 | - | 9,542,244 |
| Capital projects | - | - | - | 3,237,954 | 3,237,954 |
| Debt service | - | - | - | 4,856,514 | 4,856,514 |
| Student activity | - | - | - | 174,324 | 174,324 |
| Total Restricted | <u>30,176,230</u> | <u>755,599</u> | <u>9,542,244</u> | <u>8,268,792</u> | <u>48,742,865</u> |
| Committed: | | | | | |
| Declining enrollment | 2,500,000 | - | - | - | 2,500,000 |
| Deferred maintenance | 9,000,000 | - | - | - | 9,000,000 |
| Total Committed | <u>11,500,000</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>11,500,000</u> |
| Assigned: | | | | | |
| LCFF supplemental | 2,315,769 | - | - | - | 2,315,769 |
| LCFF base | 528,599 | - | - | - | 528,599 |
| Educational services | 182,528 | - | - | - | 182,528 |
| Positive behavioral interventions | 14,238 | - | - | - | 14,238 |
| STEM | 3,048 | - | - | - | 3,048 |
| Textbook adoptions | 750,000 | - | - | - | 750,000 |
| Deferred maintenance | 1,250,053 | - | - | - | 1,250,053 |
| Total Assigned | <u>5,044,235</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>5,044,235</u> |
| Unassigned: | | | | | |
| Reserve for economic uncertainties | 6,012,528 | - | - | - | 6,012,528 |
| Remaining unassigned balances | 1,673,160 | - | - | - | 1,673,160 |
| Total Unassigned | <u>7,685,688</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>7,685,688</u> |
| Total | <u>\$ 54,745,472</u> | <u>\$ 755,599</u> | <u>\$ 9,927,021</u> | <u>\$ 8,268,792</u> | <u>\$ 73,696,884</u> |

FULLERTON SCHOOL DISTRICT
Notes to Financial Statements
June 30, 2023

NOTE 6 – CAPITAL ASSETS AND DEPRECIATION

Capital asset activity for the year ended June 30, 2023, was as follows:

| | Balance, July 1, 2022* | Additions | Deletions | Balance, June 30, 2023 |
|--|---------------------------|---------------------|-------------------|---------------------------|
| Governmental Activities: | | | | |
| Capital assets not being depreciated: | | | | |
| Land | \$ 9,198,655 | \$ - | \$ - | \$ 9,198,655 |
| Construction in progress | 2,856,797 | 3,259,535 | 858,496 | 5,257,836 |
| Total capital assets not being depreciated | <u>12,055,452</u> | <u>3,259,535</u> | <u>858,496</u> | <u>14,456,491</u> |
| Capital assets being depreciated: | | | | |
| Improvement of sites | 27,841,675 | 1,953,750 | - | 29,795,425 |
| Buildings and improvements | 144,223,068 | 761,109 | - | 144,984,177 |
| Machinery and equipment | 16,219,499 | 1,892,243 | - | 18,111,742 |
| Total capital assets being depreciated | <u>188,284,242</u> | <u>4,607,102</u> | <u>-</u> | <u>192,891,344</u> |
| Less accumulated depreciation: | | | | |
| Improvement of sites | (19,098,972) | (435,150) | - | (19,534,122) |
| Buildings and improvements | (90,435,709) | (4,255,984) | - | (94,691,693) |
| Machinery and equipment | (14,517,771) | (782,488) | - | (15,300,259) |
| Total accumulated depreciation | <u>(124,052,452)</u> | <u>(5,473,622)</u> | <u>-</u> | <u>(129,526,074)</u> |
| Leased assets: | | | | |
| Equipment leases | 541,489 | - | - | 541,489 |
| Accumulated amortization for: | | | | |
| Equipment leases | - | (101,529) | - | (101,529) |
| Total leased assets, net | <u>541,489</u> | <u>(101,529)</u> | <u>-</u> | <u>439,960</u> |
| Subscription assets: | | | | |
| IT subscriptions | - | 561,294 | - | 561,294 |
| Accumulated amortization for: | | | | |
| IT subscriptions | - | (147,005) | - | (147,005) |
| Total subscription assets, net | <u>-</u> | <u>414,289</u> | <u>-</u> | <u>414,289</u> |
| Governmental activity capital assets, net | <u>\$ 76,828,731</u> | <u>\$ 2,705,775</u> | <u>\$ 858,496</u> | <u>\$ 78,676,010</u> |

* As restated

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 7 – LONG-TERM LIABILITIES OTHER THAN OPEB OR PENSIONS

Changes in long-term debt for the year ended June 30, 2023, were as follows:

| | Balance, July 1, 2022* | Additions | Deductions | Balance, June 30, 2023 | Amount Due Within One Year |
|--------------------------------|---------------------------|---------------------|---------------------|---------------------------|-------------------------------|
| General Obligation Bonds: | | | | | |
| Principal payments | \$ 17,003,572 | \$ - | \$ 1,907,802 | \$ 15,095,770 | \$ 1,905,770 |
| Accreted interest | 4,331,355 | 278,069 | 2,267,198 | 2,342,226 | 2,439,230 |
| Unamortized issuance premium | 293,516 | - | 65,226 | 228,290 | 65,226 |
| Total General Obligation Bonds | <u>21,628,443</u> | <u>278,069</u> | <u>4,240,226</u> | <u>17,666,286</u> | <u>4,410,226</u> |
| Certificates of Participation | 3,265,000 | - | 420,000 | 2,845,000 | 435,000 |
| Fullerton RDA Loan | 94,381 | - | 31,460 | 62,921 | 31,460 |
| Early Retirement Incentive | 1,653,492 | - | 679,535 | 973,957 | 324,652 |
| Financed purchases | 1,064,974 | 593,452 | 710,945 | 947,481 | 516,954 |
| Lease agreements | 541,489 | - | 93,080 | 448,409 | 129,934 |
| SBITAs | - | 561,294 | 304,110 | 257,184 | 73,122 |
| Compensated Absences | 2,535,439 | 370,335 | - | 2,905,774 | - |
| Claims Payable | 2,971,526 | - | 20,158 | 2,951,368 | - |
| Totals | <u>\$ 33,754,744</u> | <u>\$ 1,803,150</u> | <u>\$ 6,499,514</u> | <u>\$ 29,058,380</u> | <u>\$ 5,921,348</u> |

* As restated

Payments for general obligation bonds are made by the Bond Interest and Redemption Fund. Certificates of Participation payments are made by the General Fund. Financed purchase payments are made by the General Fund. RDA loan payments are made from the Capital Facilities Fund. Payments for leases and SBITAs are made by the General Fund. Accumulated vacation, early retirement incentive, and pensions will be paid for by the fund for which the employee worked. Claims payments are made from the Self-Insurance Fund.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 7 – LONG-TERM LIABILITIES OTHER THAN OPEB OR PENSIONS (continued)

A. General Obligation Bonds

On March 5, 2002, a special election was held at which more than 55 percent of the voters in the District approved Measure “CC”, which authorized the issuance and sale of \$49.7 million of general obligation bonds. The bonds are general obligations of the District, and the County is obligated to annually levy ad valorem taxes for the payment of the interest on, and the principal of the bonds. The bonds were issued to finance the construction of new facilities, such as multipurpose rooms, and renovation and improvement at existing schools and to fund a portion of the cost of construction of a new elementary school.

2014 Refunding General Obligation Bonds

On September 18, 2014, the District issued \$6,080,000 of General Obligation Refunding Bonds. The bonds bear fixed interest rates between 3.0% and 5.0% with annual maturities from August 1, 2015 through August 1, 2026. The net proceeds of \$6,685,239 (after premiums of \$782,710 and issuance costs of \$177,471) were used to prepay the District’s outstanding General Obligation Bonds. Amounts paid to the escrow agent in excess of the outstanding debt at the time of payment are recorded as deferred charges on refunding on the statement of net assets and are amortized to interest expense over the life of the liability. Deferred amounts on refunding of \$49,340 remain to be amortized. As of June 30, 2023, all principal balance on the defeased debt was paid.

2018 General Obligation Refunding Bonds

On February 14, 2018, the District issued \$12,365,000 of General Obligation Refunding Bonds. The bonds bear fixed interest rates ranging between 1.89% and 3.16% with annual maturities from August 1, 2018 through August 1, 2026. The net proceeds of \$12,134,613 (after issuance costs of \$230,387) were used to prepay a portion of the District’s outstanding General Obligation Refunding Bonds of 2010, in addition to paying the costs of issuance associated with the refunding bonds. Amounts paid to the refunded bond escrow agent in excess of the outstanding debt at the time of payment are recorded as deferred amounts on refunding on the statement of net assets and are amortized to interest expense over the life of the liability. Deferred amounts of refunding of \$178,332 remain to be amortized.

The net proceeds were used to purchase U.S. government securities. Those securities were deposited into an irrevocable trust with an escrow agent to provide for future debt service payments on the refunded bonds. As a result, the refunded bonds are considered to be defeased, and the related liability for the bonds has been removed from the District's liabilities. As of June 30, 2023, the principal balance outstanding on the defeased debt has been fully paid.

A summary of outstanding general obligation bonds issued is presented below:

| Series | Issue Date | Maturity Date | Interest Rate | Original Issue | Balance, July 1, 2022 | Additions | Deductions | Balance June 30, 2023 |
|-----------|------------|---------------|---------------|----------------------|-----------------------|-------------|---------------------|-----------------------|
| 2002 A | 7/3/2002 | 8/1/2023 | 3.25%-5.375% | \$ 40,000,458 | \$ 2,213,572 | \$ - | \$ 1,122,802 | \$ 1,090,770 |
| 2014 Ref. | 9/18/2014 | 8/1/2026 | 3.0%-5.0% | 6,080,000 | 3,135,000 | - | 575,000 | 2,560,000 |
| 2018 Ref. | 2/14/2018 | 8/1/2026 | 1.89%-3.16% | 12,365,000 | 11,655,000 | - | 210,000 | 11,445,000 |
| | | | | <u>\$ 58,445,458</u> | <u>\$ 17,003,572</u> | <u>\$ -</u> | <u>\$ 1,907,802</u> | <u>\$ 15,095,770</u> |

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 7 – LONG-TERM LIABILITIES OTHER THAN OPEB OR PENSIONS (continued)

A. General Obligation Bonds (continued)

The annual requirements to amortize all general obligation bonds payable outstanding as of June 30, 2023, were as follows:

| Fiscal Year | Principal | Interest | Total |
|-------------|----------------------|---------------------|----------------------|
| 2023-24 | \$ 1,905,770 | \$ 1,641,285 | \$ 3,547,055 |
| 2024-25 | 4,120,000 | 343,340 | 4,463,340 |
| 2025-26 | 4,400,000 | 213,240 | 4,613,240 |
| 2026-27 | 4,670,000 | 73,246 | 4,743,246 |
| Total | <u>\$ 15,095,770</u> | <u>\$ 2,271,111</u> | <u>\$ 17,366,881</u> |

B. Certificates of Participation

2011 Refunding Certificates of Participation

On November 10, 2011, the District issued \$6,935,000 of Refunding Certificates of Participation. The Certificates bear fixed interest rates averaging 3.4% with annual maturities from June 1, 2012 through June 1, 2029. The net proceeds of \$6,832,899 (after issuance costs of \$102,101) were used to prepay the District's outstanding Certificates of Participation.

The net proceeds were used to purchase U.S. government securities. Those securities were deposited into an irrevocable trust with an escrow agent to provide for future debt service payments on the refunded certificates. As a result, the refunded certificates are considered to be defeased, and the related liability for the certificates has been removed from the District's liabilities. Amounts paid to the escrow agent in excess of the outstanding debt at the time of payment are recorded as deferred amounts on refunding on the Statement of Net Position and are amortized to interest expense over the life of the liability. Deferred amounts on refunding of \$54,299 remain to be amortized.

As of June 30, 2023, the annual requirements to amortize all certificates were as follows:

| Fiscal Year | Principal | Interest | Total |
|-------------|---------------------|-------------------|---------------------|
| 2023-24 | \$ 435,000 | \$ 82,125 | \$ 517,125 |
| 2024-25 | 450,000 | 68,925 | 518,925 |
| 2025-26 | 465,000 | 55,350 | 520,350 |
| 2026-27 | 480,000 | 41,250 | 521,250 |
| 2027-28 | 500,000 | 26,700 | 526,700 |
| 2028-29 | 515,000 | 11,550 | 526,550 |
| Total | <u>\$ 2,845,000</u> | <u>\$ 285,900</u> | <u>\$ 3,130,900</u> |

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 7 – LONG-TERM LIABILITIES OTHER THAN OPEB OR PENSIONS (continued)

C. Fullerton Redevelopment Agency Loan

An agreement was entered into May 16, 2000 for the Fullerton Redevelopment Agency to loan \$1,320,000 to the District for the expansion of Maple Elementary School. The District received the proceeds from the loan July, 2000. The loan does not accrue interest. Payments are due each July beginning in 2001 for 25 years.

The payment amount is based on the outstanding loan balance at each June 30. Repayment requirements on the June 30, 2023 balance are as follows:

| Fiscal Year | Principal |
|----------------|------------------|
| 2023-24 | \$ 31,460 |
| 2024-25 | 31,461 |
| Total | <u>\$ 62,921</u> |

D. Financed Purchases

The District financed equipment valued at \$2.2 million, in three separate agreements, that provide for title to pass upon expiration of the lease period. The interest rates in the agreements range from 2.59% to 4.51%. The agreements range from 48-60 months. Future minimum payments are as follows:

| Fiscal Year | Principal | Interest |
|----------------|-------------------|------------------|
| 2023-24 | \$ 516,954 | \$ 11,589 |
| 2024-25 | 281,084 | 5,746 |
| 2025-26 | 149,443 | 2,227 |
| Total | <u>\$ 947,481</u> | <u>\$ 19,562</u> |

E. Leases Agreements

The District is involved in several leases for equipment. The initial terms for these leases are 36-48 months. There are no variable payments not included in the measurement of the lease liability, no residual value guarantees provided and no commitments before the commencement of the lease term. The District used either the stated interest rate or the State's incremental borrowing rate at inception to discount the lease payments to the net present value. Other key assumptions and policies can be found in Note 1.E. The related asset disclosures are presented in Note 6.

Annual future payments are as follows:

| Fiscal Year | Principal | Interest |
|----------------|-------------------|------------------|
| 2023-24 | \$ 129,934 | \$ 19,789 |
| 2024-25 | 136,922 | 12,801 |
| 2025-26 | 144,286 | 5,437 |
| 2026-27 | 37,267 | 163 |
| Total | <u>\$ 448,409</u> | <u>\$ 38,190</u> |

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 7 – LONG-TERM LIABILITIES OTHER THAN OPEB OR PENSIONS (continued)

F. Subscription Based IT Arrangements

The District is involved in several arrangement for subscription based software. The initial terms for these subscriptions range from 36 to 60 months. There are no variable payments not included in the measurement of the lease liability, no residual value guarantees provided and no commitments before the commencement of the lease term. The District used either the stated interest rate or the State's incremental borrowing rate at inception to discount the subscription payments to the net present value. Other key assumptions and policies can be found in Note 1.E. The related asset disclosures are presented in Note 6.

Annual future payments are as follows:

| Fiscal Year | Principal | Interest |
|----------------|------------|-----------|
| 2023-24 | \$ 73,122 | \$ 10,584 |
| 2024-25 | 104,046 | 9,663 |
| 2025-26 | 53,603 | 4,201 |
| 2026-27 | 26,413 | 1,387 |
| Total | \$ 257,184 | \$ 25,835 |

G. Early Retirement

The District has established a supplemental early retirement incentive program (SERP) whereby certain qualified employees may retire and receive a portion of their salary paid out as an annuity. The total future payments owing at June 30, 2023, for these obligations are shown below:

| Fiscal Year | Payment |
|----------------|------------|
| 2023-24 | \$ 324,652 |
| 2024-25 | 324,652 |
| 2025-26 | 324,653 |
| Total | \$ 973,957 |

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 7 – LONG-TERM LIABILITIES OTHER THAN OPEB OR PENSIONS (continued)

H. Non-Obligatory Debt

Non-obligatory debt relates to debt issuances by the Community Facility Districts, as authorized by the Mello-Roos Community Facilities Act of 1982 as amended, and the Marks-Roos Local Bond Pooling Act of 1985, and are payable from special taxes levied on property within the Community Facilities Districts according to a methodology approved by the voters within the District. Neither the faith and credit nor taxing power of the District is pledged to the payment of the bonds. Reserves have been established from the bond proceeds to meet delinquencies should they occur. If delinquencies occur beyond the amounts held in those reserves, the District has no duty to pay the delinquency out of any available funds of the District. The District acts solely as an agent for those paying taxes levied and the bondholders, and may initiate foreclosure proceedings.

On August 8, 2013, the Fullerton School District Financing Authority issued \$16,475,000 in special tax revenue refunding bonds. The bonds were issued to refund two outstanding bonds previously issued by the Community Facilities Districts formed by the Fullerton School District. The bonds carry stated interest rates ranging between 2.00% - 5.25% and fully mature in September 2031. Special assessment debt of \$9,140,000 as of June 30, 2023, does not represent debt of the District and, as such, does not appear in the financial statements.

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB)

For the fiscal year ended June 30, 2023, the District reported net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense for the following plans:

| | OPEB Liability | Deferred Outflows of Resources | Deferred Inflows of Resources | OPEB Expense |
|---------------|----------------------|-----------------------------------|----------------------------------|---------------------|
| District Plan | \$ 33,413,867 | \$ 4,861,167 | \$ 17,372,449 | \$ 3,227,455 |
| MPP Program | 600,546 | - | - | (163,907) |
| Totals | <u>\$ 34,014,413</u> | <u>\$ 4,861,167</u> | <u>\$ 17,372,449</u> | <u>\$ 3,063,548</u> |

The details of each plan are as follows:

District Plan

Plan Description

The Fullerton School District has a single-employer plan that provides post-employment benefits other than pensions (OPEB) to employees who meet certain criteria. The District provides post-employment healthcare benefits to eligible retirees and their covered spouse or domestic partner and pays a portion of the cost. All active employees who retire directly from the District and meet the eligibility criteria may participate. The District has no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Benefits Provided

The postretirement health plans and the District's obligation vary by employee group as described below.

Certificated, Classified and Management employees may retire with District-paid health benefits after completing at least 10 years of District service and attainment of age 55. Certificated employees must have 10 years of full-time service with the District to be eligible. Classified employees may become eligible based on part-time service, with their District contributions pro-rated for full-time equivalency less than 100%. Management employees may have up to five years of management work in another district credited towards the 10-year requirement.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) (continued)

District Plan (continued)

Benefits Provided (continued)

Certificated Employees

Certificated retirees receive a District contribution equal to the single-party medical premium and dental PPO premium. Spouses may be covered at the retiree's expense; however, if the retiree elects one of the other options available, the District will contribute towards spousal coverage in an amount equal to the excess of the PPO premium over the single premium for the selected plan.

Classified Employees

Classified retirees receive a District contribution equal to the single-party medical and dental PPO premiums and the two-party vision premium. Spouses may be covered, and the District will contribute up to the pro rata share of the cost, based on the relationship of hours worked to full-time employment, for the median value of the lowest two-party HMO plan and the highest two-party HMO plan.

Management Employees

Management retirees receive a District contribution equal to the single-party medical, dental and vision premiums. Spouses may be covered, and the District will contribute an amount on behalf of the spouse equal to the excess of the highest two-party HMO premium over the single premium for the coverage selected.

The District's contribution ends at age 65 in all cases, except that one retired Superintendent is receiving lifetime supplemental coverage for self and spouse. Retired Superintendents and Assistant Superintendents have slightly different provisions that apply but in all cases except those mentioned above, benefits end at age 65. Management retirees are eligible to continue dental and vision coverage at full cost to retiree once they reach age 65.

Employees Covered by Benefit Terms

At June 30, 2023, the following employees were covered by the benefit terms:

| | |
|--|---------------------|
| Inactive employees or beneficiaries currently receiving benefit payments | 88 |
| Active employees | <u>1,160</u> |
| Total | <u><u>1,248</u></u> |

Total OPEB Liability

The District's total OPEB liability of \$33,413,867 was measured as of June 30, 2023 and was determined by an actuarial valuation as of June 30, 2023.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) (continued)

District Plan (continued)

Actuarial Assumptions and Other Inputs

The total OPEB liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

| | |
|-----------------------------|---------------|
| Valuation Date | June 30, 2023 |
| Inflation | 2.50 percent |
| Salary increases | 2.75 percent |
| Healthcare cost trend rates | 4.00 percent |

Discount Rate

The discount rate of 3.65% is based on the Bond Buyer 20 Bond Index.

Mortality Rates

Pre-retirement mortality rates were based on the RP-2014 Employee Mortality Table for Males or Females, as appropriate, without projection. Post-retirement mortality rates were based on the RP-2014 Health Annuitant Mortality Table for Males or Females, as appropriate, without projection.

Changes in the Total OPEB Liability

| | Total OPEB Liability |
|---|---------------------------------|
| Balance at July 1, 2022 | <u>\$ 40,773,463</u> |
| Changes for the year: | |
| Service cost | 2,673,495 |
| Interest | 1,458,682 |
| Differences between expected and actual experience | (9,062,189) |
| Changes of assumptions | (620,553) |
| Benefit payments | <u>(1,809,031)</u> |
| Net changes | <u>(7,359,596)</u> |
| Balance at June 30, 2023 | <u><u>\$ 33,413,867</u></u> |

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

| Discount Rate | OPEB Liability |
|-----------------------|-------------------|
| 1% decrease | \$ 29,727,259 |
| Current discount rate | \$ 33,413,867 |
| 1% increase | \$ 37,746,253 |

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) (continued)

District Plan (continued)

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the District, as well as what the District’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

| Healthcare Cost Trend Rate | OPEB Liability |
|-------------------------------|-------------------|
| 1% decrease | \$ 35,841,460 |
| Current trend rate | \$ 33,413,867 |
| 1% increase | \$ 31,110,656 |

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023, the District recognized OPEB expense of \$3,227,455. In addition, at June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|-----------------------------------|----------------------------------|
| Differences between expected and actual experience | \$ - | \$ 11,160,500 |
| Changes of assumptions | 4,861,167 | 6,211,949 |
| Totals | <u>\$ 4,861,167</u> | <u>\$ 17,372,449</u> |

The deferred outflows and inflows of resources related to changes of assumptions and differences between expected and actual experience in the measurement of the total OPEB liability will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period.

Amounts reported as deferred outflows and deferred inflows of resources will be recognized in OPEB expense as follows:

| Year Ended June 30: | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---------------------|-----------------------------------|----------------------------------|
| 2024 | \$ 520,252 | \$ 1,424,974 |
| 2025 | 520,252 | 1,424,974 |
| 2026 | 520,252 | 1,361,284 |
| 2027 | 520,252 | 1,333,989 |
| 2028 | 520,252 | 1,333,989 |
| Thereafter | <u>2,259,907</u> | <u>10,493,239</u> |
| Totals | <u>\$ 4,861,167</u> | <u>\$ 17,372,449</u> |

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) (continued)

Medicare Premium Payment (MPP) Program

Plan Description

The MPP Program is a cost-sharing multiple-employer other postemployment benefit (OPEB) plan established pursuant to Chapter 1032, Statutes of 2000 (SB 1435). CalSTRS administers the MPP Program through the Teachers' Health Benefit Fund (THBF).

A full description of the MPP Program regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2021 annual actuarial valuation report, Medicare Premium Payment Program. This report and CalSTRS audited financial information are publicly available reports that can be found on the CalSTRS website under Publications at: <https://www.calstrs.com/general-information/gasb-6768>.

Benefits Provided

The MPP Program pays Medicare Part A premiums and Medicare Parts A and B late enrollment surcharges for eligible members of the DB Program who were retired or began receiving a disability allowance prior to July 1, 2012, and were not eligible for premium-free Medicare Part A. Members who retire on or after July 1, 2012, are not eligible for coverage under the MPP Program.

As of June 30, 2022, 4,770 retirees participated in the MPP Program; however, the number of retired members who will participate in the program in the future is unknown as eligibility cannot be predetermined.

The MPP Program is funded on a pay-as-you-go basis from a portion of monthly employer contributions. In accordance with Education Code section 22950, contributions that would otherwise be credited to the DB Program each month are instead credited to the MPP Program to fund monthly program and administrative costs. Total redirections to the MPP Program are monitored to ensure that total incurred costs do not exceed the amount initially identified as the cost of the program.

Total OPEB Liability

At June 30, 2023, the District reported a liability of \$600,546 for its proportionate share of the net OPEB liability for the MPP Program. The total OPEB liability for the MPP Program as of June 30, 2022, was determined by applying update procedures to the financial reporting actuarial valuation as of June 30, 2021 and rolling forward the total OPEB liability to June 30, 2022. The District's proportion of the net OPEB liability was based on a projection of the District's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating school districts and the State, actuarially determined. The District's proportions of the net OPEB liability for the two most recent measurement periods were:

| | <u>Percentage Share of MPP Program</u> | | <u>Change Increase/ (Decrease)</u> |
|--------------------------------------|---|---|--|
| | <u>Fiscal Year Ending June 30, 2023</u> | <u>Fiscal Year Ending June 30, 2022</u> | |
| Measurement Date | <u>June 30, 2022</u> | <u>June 30, 2021</u> | |
| Proportion of the Net OPEB Liability | 0.182309% | 0.191658% | (0.009349%) |

For the year ended June 30, 2023, the District reported OPEB expense of \$(163,907).

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) (continued)

Medicare Premium Payment (MPP) Program (continued)

Actuarial Assumptions and Other Inputs

The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

| | |
|-----------------------------|---|
| Measurement Date | June 30, 2022 |
| Valuation Date | June 30, 2021 |
| Experience Study | June 30, 2015 through June 30, 2018 |
| Actuarial Cost Method | Entry age normal |
| Investment Rate of Return | 3.54% |
| Healthcare Cost Trend Rates | 4.5% for Medicare Part A, and 5.4% for Medicare Part B |

Assumptions were made about future participation (enrollment) into the MPP Program as CalSTRS is unable to determine which members not currently participating meet all eligibility criteria for enrollment in the future. Assumed enrollment rates were derived based on past experience and are stratified by age with the probability of enrollment diminishing as the members' ages increase. This estimated enrollment rate was then applied to the population of members who may meet criteria necessary for eligibility but are not currently enrolled in the MPP Program. Based on this, the estimated number of future enrollments used in the financial reporting valuation was 209 or an average of 0.14% of the potentially eligible population of 145,282.

CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among our members. The projection scale was set equal to 110% of the ultimate improvement factor from the Mortality Improvement Scale (MP-2019) table issued by the Society of Actuaries.

Discount Rate

The MPP Program is funded on a pay-as-you-go basis with contributions generally being made at the same time and in the same amount as benefit payments and expenses coming due. Any funds within the MPP Program as of June 30, 2022, were to manage differences between estimated and actual amounts to be paid and were invested in the Surplus Money Investment Fund (SMIF), which is a pooled investment program administered by the California State Treasurer.

As the MPP Program is funded on a pay-as-you-go basis, the OPEB plan's fiduciary net position was not projected to be sufficient to make projected future benefit payments. Therefore, the MPP Program used the Bond Buyer's 20-Bond GO Index from Bondbuyer.com as of June 30, 2022, as the discount rate, which was applied to all periods of projected benefit payments to measure the total OPEB liability. The discount rate as of June 30, 2022, was 3.54%, which is an increase of 1.38% from 2.16% as of June 30, 2021.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) (continued)

Medicare Premium Payment (MPP) Program (continued)

The following presents the District’s proportionate share of the net OPEB liability, as well as what the District’s proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

| Discount Rate | MPP OPEB Liability |
|-----------------------|-----------------------|
| 1% decrease | \$ 801,536 |
| Current discount rate | 600,546 |
| 1% increase | 553,647 |

Sensitivity of the Proportionate Share of the Net OPEB liability to changes in the Medicare Costs Trend Rates

The following presents the District’s proportionate share of the net OPEB liability, as well as what the District’s proportionate share of the net OPEB liability would be if it were calculated using Medicare costs trend rates that are one percentage-point lower or one percentage-point higher than the current rates:

| Medicare Cost Trend Rates | MPP OPEB Liability |
|------------------------------|-----------------------|
| 1% decrease | \$ 551,023 |
| Current trend rate | 600,546 |
| 1% increase | 656,682 |

NOTE 9 – PENSION PLANS

Qualified employees are covered under multiple-employer defined benefit pension plans maintained by agencies of the State of California. Certificated employees are members of the California State Teachers' Retirement System (CalSTRS), and classified employees are members of the California Public Employees' Retirement System (CalPERS).

For the fiscal year ended June 30, 2023, the District reported net pension liabilities, deferred outflows of resources, deferred inflows of resources, and pension expense for each of the above plans as follows:

| Pension Plan | Net Pension Liability | Deferred Outflows of Resources | Deferred Inflows of Resources | Pension Expense |
|--------------|--------------------------|-----------------------------------|----------------------------------|----------------------|
| CalSTRS | \$ 84,408,021 | \$ 26,213,809 | \$ 16,017,851 | \$ 2,446,674 |
| CalPERS | 59,913,035 | 33,535,594 | 13,078,220 | 8,249,957 |
| Totals | <u>\$ 144,321,056</u> | <u>\$ 59,749,403</u> | <u>\$ 29,096,071</u> | <u>\$ 10,696,631</u> |

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 9 – PENSION PLANS (continued)

The details of each plan are as follows:

A. California State Teachers' Retirement System (CalSTRS)

Plan Description

The District contributes to the State Teachers Retirement Plan (STRP) administered by the California State Teachers' Retirement System (CalSTRS). STRP is a cost-sharing multiple-employer public employee retirement system defined benefit pension plan. Benefit provisions are established by State statutes, as legislatively amended, within the State Teachers' Retirement Law.

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2021, annual actuarial valuation report, Defined Benefit Program Actuarial Valuation. This report and CalSTRS audited financial information are publicly available reports that can be found on the CalSTRS website under Publications at: <https://www.calstrs.com/general-information/gasb-6768>.

Benefits Provided

The STRP provides retirement, disability and survivor benefits to beneficiaries. Benefits are based on members' final compensation, age, and years of service credit. Members hired on or before December 31, 2012, with five years of credited service are eligible for the normal retirement benefit at age 60. Members hired on or after January 1, 2013, with five years of credited service are eligible for the normal retirement benefit at age 62. The normal retirement benefit is equal to 2.0% of final compensation for each year of credited service.

The STRP is a multiple-employer, cost-sharing defined benefit plan composed of four programs: Defined Benefit (DB) Program, Defined Benefit Supplement (DBS) Program, Cash Balance Benefit (CBB) Program and Replacement Benefits (RB) Program. A Supplemental Benefit Maintenance Account (SBMA) exists within the STRP and provides purchasing power protection for DB Program benefits. The STRP holds assets for the exclusive purpose of providing benefits to members of these programs and their beneficiaries. CalSTRS also uses plan assets to defray reasonable expenses of administering the STRP. Although CalSTRS is the administrator of the STRP, the state is the sponsor and obligor of the trust. In addition, the state is both an employer and non-employer contributing entity to the STRP. The District contributes exclusively to the STRP Defined Benefit Program; thus, disclosures are not included for the other plans.

The STRP provisions and benefits in effect at June 30, 2023, are summarized as follows:

| | STRP Defined Benefit Program | |
|---|-------------------------------------|--------------------------------|
| | On or before December 31, 2012 | On or after January 1, 2013 |
| Hire Date | | |
| Benefit Formula | 2% at 60 | 2% at 62 |
| Benefit Vesting Schedule | 5 years of service | 5 years of service |
| Benefit Payments | Monthly for life | Monthly for life |
| Retirement Age | 60 | 62 |
| Monthly Benefits as a Percentage of Eligible Compensation | 2.0%-2.4% | 2.0%-2.4% |
| Required Member Contribution Rate | 10.25% | 10.205% |
| Required Employer Contribution Rate | 19.10% | 19.10% |
| Required State Contribution Rate | 10.828% | 10.828% |

FULLERTON SCHOOL DISTRICT
Notes to Financial Statements
June 30, 2023

NOTE 9 – PENSION PLANS (continued)

A. California State Teachers’ Retirement System (CalSTRS) (continued)

Contributions

The parameters for member, employer and state contribution rates are set by the California Legislature and the Governor and detailed in the Teachers’ Retirement Law. Current contribution rates were established by California Assembly Bill 1469 (CalSTRS Funding Plan), which was passed into law in June 2014, and various subsequent legislation.

The CalSTRS Funding Plan established a schedule of contribution rate increases shared among members, employers and the state to bring CalSTRS toward full funding by 2046. California Senate Bill 90 (Chapter 33, Statutes of 2019) and California Assembly Bill 84 (Chapter 16, Statutes of 2020) (collectively, special legislation)—signed into law in June 2019 and June 2020, respectively —provided supplemental contributions to the DB Program along with supplemental contribution rate relief to employers through fiscal year 2021–22.

The contribution rates for each program for the year ended June 30, 2023, are presented above, and the District's total contributions were \$14,366,751.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related state support and the total portion of the net pension liability that was associated with the District were as follows:

Total net pension liability, including State share:

| | | |
|---|----|---------------------------|
| District's proportionate share of net pension liability | \$ | 84,408,021 |
| State's proportionate share of the net pension liability associated with the District | | <u>42,271,207</u> |
| Total | \$ | <u><u>126,679,228</u></u> |

The net pension liability was measured as of June 30, 2022. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts and the State, actuarially determined. The District's proportions of the net pension liability for the two most recent measurement periods were:

| | <u>Percentage Share of Risk Pool</u> | | <u>Change Increase/ (Decrease)</u> |
|---|---|---|--|
| | <u>Fiscal Year Ending June 30, 2023</u> | <u>Fiscal Year Ending June 30, 2022</u> | |
| Measurement Date | <u>June 30, 2022</u> | <u>June 30, 2021</u> | |
| Proportion of the Net Pension Liability | 0.121475% | 0.127503% | (0.006028%) |

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 9 – PENSION PLANS (continued)

A. California State Teachers' Retirement System (CalSTRS) (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

For the year ended June 30, 2023, the District recognized pension expense of \$2,446,674. In addition, the District recognized pension expense and revenue of \$(3,161,579) for support provided by the State. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | Deferred Outflows | Deferred Inflows |
|---|----------------------|----------------------|
| Pension contributions subsequent to measurement date | \$ 14,366,751 | \$ - |
| Net change in proportionate share of net pension liability | 7,591,794 | 5,561,295 |
| Difference between projected and actual earnings on pension plan investments | - | 4,127,716 |
| Changes of assumptions | 4,186,023 | - |
| Differences between expected and actual experience | 69,241 | 6,328,840 |
| Totals | <u>\$ 26,213,809</u> | <u>\$ 16,017,851</u> |

The deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year. The deferred outflows/(inflows) of resources related to the difference between projected and actual earnings on pension plan investments will be amortized over a closed five-year period. The deferred outflows/(inflows) of resources related to the net change in proportionate share of net pension liability, changes of assumptions, and differences between expected and actual experience in the measurement of the total pension liability will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARSL for the measurement period is 7 years.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ended June 30, | Deferred Outflows of Resources | Deferred Inflows of Resources |
|------------------------|-----------------------------------|----------------------------------|
| 2024 | \$ 5,239,323 | \$ 5,336,474 |
| 2025 | 1,450,699 | 5,659,597 |
| 2026 | 1,450,699 | 7,075,379 |
| 2027 | 1,444,208 | (5,305,339) |
| 2028 | 1,265,639 | 1,575,684 |
| Thereafter | 996,490 | 1,676,056 |
| Totals | <u>\$ 11,847,058</u> | <u>\$ 16,017,851</u> |

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 9 – PENSION PLANS (continued)

A. California State Teachers' Retirement System (CalSTRS) (continued)

Actuarial Methods and Assumptions

The total pension liability for the STRP was determined by applying update procedures to the financial reporting actuarial valuation as of June 30, 2021 and rolling forward the total pension liability to June 30, 2022. In determining the total pension liability, the financial reporting actuarial valuation used the following actuarial methods and assumptions:

| | |
|---------------------------|------------------------------------|
| Valuation Date | June 30, 2021 |
| Experience Study | July 1, 2015 through June 30, 2018 |
| Actuarial Cost Method | Entry age normal |
| Investment Rate of Return | 7.00% |
| Inflation | 2.75% |
| Payroll Growth | 3.50% |

CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among our members. The projection scale was set equal to 110% of the ultimate improvement factor from the Mortality Improvement Scale (MP-2019) table issued by the Society of Actuaries.

The long-term investment rate of return assumption was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best-estimate ranges were developed using capital market assumptions from CalSTRS investment staff and investment consultants as inputs to the process. The actuarial investment rate of return assumption was adopted by the board in January 2020 in conjunction with the most recent experience study.

For each current and future valuation, CalSTRS' independent consulting actuary (Milliman) reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of expected 20-year geometrically linked real rates of return and the assumed asset allocation for each major asset class as of June 30, 2022, are summarized in the following table:

| Asset Class | Assumed Asset Allocation | Long-Term Expected Real Rate of Return |
|----------------------------|--------------------------|--|
| Public Equity | 42.0% | 4.8% |
| Real Estate | 15.0% | 3.6% |
| Private Equity | 13.0% | 6.3% |
| Fixed Income | 12.0% | 1.3% |
| Risk Mitigating Strategies | 10.0% | 1.8% |
| Inflation Sensitive | 6.0% | 3.3% |
| Cash/Liquidity | 2.0% | (0.4%) |

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 9 – PENSION PLANS (continued)

A. California State Teachers' Retirement System (CalSTRS) (continued)

Discount Rate

The discount rate used to measure the total pension liability was 7.10%, which was unchanged from prior fiscal year. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers are made at statutory contribution rates in accordance with the rate increases. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return of 7.10% and assume that contributions, benefit payments and administrative expenses occur midyear. Based on those assumptions, the STRP's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

| Discount Rate | Net Pension Liability |
|-------------------------------|--------------------------|
| 1% decrease (6.10%) | \$ 143,356,126 |
| Current discount rate (7.10%) | 84,408,021 |
| 1% increase (8.10%) | 35,463,370 |

On Behalf Payments

The State of California makes contributions to CalSTRS on behalf of the District. These payments consist of State General Fund contributions to CalSTRS pursuant to Sections 22954, 22955, and 22955.1 of the Education Code and Public Resources Code Section 6217.5. Through the special legislation approved in June 2019 and June 2020, the State made supplemental contributions of approximately \$2.2 billion to CalSTRS on behalf of employers to supplant the amounts submitted by employers for fiscal years 2019–20 through 2021–22. Under accounting principles generally accepted in the United States of America, these amounts are reported as revenues and expenditures in the fund financial statements. The total amount recognized by the District for its proportionate share of the State's on-behalf contributions is \$6,781,181.

B. California Public Employees Retirement System (CalPERS)

Plan Description

Qualified employees are eligible to participate in the Schools Pool under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer defined benefit pension plan administered by CalPERS. Benefit provisions are established by State statutes, as legislatively amended, within the Public Employees' Retirement Law.

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2021 annual actuarial valuation report, Schools Pool Accounting Report. This report and CalPERS audited financial information are publicly available reports that can be found on the CalPERS website under Forms and Publications at: <https://www.calpers.ca.gov/page/employers/actuarial-resources/gasb>.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 9 – PENSION PLANS (continued)

B. California Public Employees Retirement System (CalPERS) (continued)

Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of service credit, a benefit factor, and the member's final compensation. Members hired on or before December 31, 2012, with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. Members hired on or after January 1, 2013, with five years of total service are eligible to retire at age 52 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after five years of service. The Basic Death Benefit is paid to any member's beneficiary if the member dies while actively employed. An employee's eligible survivor may receive the 1957 Survivor Benefit if the member dies while actively employed, is at least age 50 (or 52 for members hired on or after January 1, 2013), and has at least five years of credited service. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

The CalPERS provisions and benefits in effect at June 30, 2023, are summarized as follows:

| | Schools Pool (CalPERS) | |
|-------------------------------------|-----------------------------------|--------------------------------|
| | On or before December 31, 2012 | On or after January 1, 2013 |
| Hire Date | | |
| Benefit Formula | 2% at 55 | 2% at 62 |
| Benefit Vesting Schedule | 5 years of service | 5 years of service |
| Benefit Payments | Monthly for life | Monthly for life |
| Retirement Age | 55 | 62 |
| Required Employee Contribution Rate | 7.00% | 8.00% |
| Required Employer Contribution Rate | 25.37% | 25.37% |

Contributions

The benefits for the defined benefit pension plans are funded by contributions from members, employers, non-employers, and earnings from investments. Member and employer contributions are a percentage of applicable member compensation. Member contribution rates are defined by law and depend on the respective employer's benefit formulas. In some circumstances, contributions are made by the employer to satisfy member contribution requirements. Member and employer contribution rates are determined by periodic actuarial valuations or by state statute. Actuarial valuations are based on the benefit formulas and employee groups of each employer. Non-employer contributions are not expected each year, but when provided they are accrued for. The contribution rates are expressed as a percentage of annual payroll. The contribution rates for each plan for the year ended June 30, 2023 are presented above, and the total District contributions were \$7,740,780.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 9 – PENSION PLANS (continued)

B. California Public Employees Retirement System (CalPERS) (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of June 30, 2023, the District reported net pension liabilities for its proportionate share of the CalPERS net pension liability totaling \$59,913,035. The net pension liability was measured as of June 30, 2022. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts, actuarially determined. The District's proportions of the net pension liability for the two most recent measurement periods were:

| | <u>Percentage Share of Risk Pool</u> | | <u>Change Increase/ (Decrease)</u> |
|---|---|---|--|
| | <u>Fiscal Year Ending June 30, 2023</u> | <u>Fiscal Year Ending June 30, 2022</u> | |
| Measurement Date | <u>June 30, 2022</u> | <u>June 30, 2021</u> | |
| Proportion of the Net Pension Liability | 0.174120% | 0.174464% | (0.000345%) |

For the year ended June 30, 2023, the District recognized pension expense of \$8,249,957. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | <u>Deferred Outflows</u> | <u>Deferred Inflows</u> |
|---|--------------------------|-------------------------|
| Pension contributions subsequent to measurement date | \$ 7,740,780 | \$ - |
| Net change in proportionate share of net pension liability | 2,680,761 | 250,351 |
| Difference between projected and actual earnings on pension plan investments | 18,411,255 | 11,337,156 |
| Changes of assumptions | 4,432,026 | - |
| Differences between expected and actual experience | 270,772 | 1,490,713 |
| Totals | <u>\$ 33,535,594</u> | <u>\$ 13,078,220</u> |

The deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year. The deferred outflows/(inflows) of resources related to the difference between projected and actual earnings on pension plan investments will be amortized over a closed five-year period. The deferred outflows/(inflows) of resources related to the net change in proportionate share of net pension liability, changes of assumptions, and differences between expected and actual experience in the measurement of the total pension liability will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARSL for the measurement period is 3.9 years.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 9 – PENSION PLANS (continued)

B. California Public Employees Retirement System (CalPERS) (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ended June 30, | Deferred Outflows of Resources | Deferred Inflows of Resources |
|------------------------|-----------------------------------|----------------------------------|
| 2024 | \$ 7,665,850 | \$ 4,400,054 |
| 2025 | 7,252,320 | 4,400,054 |
| 2026 | 6,563,107 | 4,256,182 |
| 2027 | 4,313,537 | 21,930 |
| Totals | <u>\$ 25,794,814</u> | <u>\$ 13,078,220</u> |

Actuarial Methods and Assumptions

Total pension liability for the Schools Pool was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2021 and rolling forward the total pension liability to June 30, 2022. The financial reporting actuarial valuation as of June 30, 2021 used the following methods and assumptions, applied to all prior periods included in the measurement:

| | |
|-----------------------|---------------------------------|
| Valuation Date | June 30, 2021 |
| Experience Study | 2000-2019 |
| Actuarial Cost Method | Entry age normal |
| Discount Rate | 6.9% |
| Inflation Rate | 2.3% |
| Salary Increases | Varies by entry age and service |

Post-retirement mortality rates are based on CalPERS' experience and include generational mortality improvement using 80 percent of Scale MP 2020 published by the Society of Actuaries. These tables are used to estimate the value of benefits expected to be paid for service and disability retirements. For disability retirements, impaired longevity is recognized by a separate table.

In determining the long-term expected rate of return, CalPERS took into account long-term market return expectations as well as the expected pension fund cash flows. Projected returns for all asset classes are estimated and, combined with risk estimates, are used to project compound (geometric) returns over the long term.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 9 – PENSION PLANS (continued)

B. California Public Employees Retirement System (CalPERS) (continued)

Actuarial Methods and Assumptions (continued)

The target asset allocation and best estimates of real rates of return for each major asset class are summarized in the following table:

| <u>Asset Class</u> | <u>Assumed Asset Allocation</u> | <u>Real Return</u> |
|--------------------------------|---------------------------------|--------------------|
| Global Equity Cap-weighted | 30.00% | 4.54% |
| Global Equity Non-Cap-weighted | 12.00% | 3.84% |
| Private Equity | 13.00% | 7.28% |
| Treasury | 5.00% | 0.27% |
| Mortgage-backed Securities | 5.00% | 0.50% |
| Investment Grade Corporates | 10.00% | 1.56% |
| High Yield | 5.00% | 2.27% |
| Emerging Market Debt | 5.00% | 2.48% |
| Private Debt | 5.00% | 3.57% |
| Real Assets | 15.00% | 3.21% |
| Leverage | (5.00%) | (0.59%) |

Discount Rate

The discount rate used to measure the total pension liability was 6.9%. The discount rate is not adjusted for administrative expenses. The fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return for the pension plan's investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

| <u>Discount Rate</u> | <u>Net Pension Liability</u> |
|------------------------------|------------------------------|
| 1% decrease (5.9%) | \$ 86,547,413 |
| Current discount rate (6.9%) | 59,913,035 |
| 1% increase (7.9%) | 37,900,701 |

C. Social Security

As established by Federal law, all public sector employees who are not members of their employer's existing retirement system (CalSTRS or CalPERS) must be covered by social security or an alternative plan. The District has elected to use the Social Security as its alternative plan.

D. Payables to the Pension Plans

At June 30, 2023, the District reported payables of \$295,436 and \$447,516 for the outstanding amount of legally required contributions to the CalSTRS and CalPERS pension plans, respectively, for the fiscal year ended June 30, 2023.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 10 – JOINT POWERS AGREEMENTS

The Fullerton School District participates in two joint ventures under a joint powers agreement (JPA), the Schools Excess Liability Fund (SELF) and Alliance of Schools for Cooperative Insurance Programs (ASCIP). The relationship between the Fullerton School District and the JPAs is such that the JPAs are not a component unit of the District for financial reporting purposes as explained below:

SELF arranges for and provides a self-funded excess liability fund for approximately 1,100 public educational agencies. ASCIP arranges for and provides property and liability insurance for its member school districts. The JPAs are governed by boards consisting of representatives from certain member districts. The Boards control the operation of the JPAs, including selection of management and approval of operating budgets, independent of any influence by the members beyond their representation of the Board. Each member pays an annual contribution based upon that calculated by the JPAs' Boards and shares surpluses and deficits proportionately to its participation in the JPAs.

Financial information is available direct through the respective JPA.

NOTE 11 – COMMITMENTS AND CONTINGENCIES

A. State and Federal Allowances, Awards, and Grants

The District has received state and federal funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursement will not be material.

B. Construction Commitments

As of June 30, 2023, the District had commitments with respect to unfinished capital projects of \$3,721,188 to be paid from a combination of State and local funds.

C. Litigation

The District is the defendant in a number of lawsuits arising principally in the normal course of operations. In the opinion of the administration, the outcome of these lawsuits will not have a materially adverse effect on the accompanying financial statements and accordingly, no provision for losses has been recorded beyond claims payable and incurred but not reported reserves established in the Self-Insurance Internal Service Fund.

FULLERTON SCHOOL DISTRICT

Notes to Financial Statements

June 30, 2023

NOTE 12 – RISK MANAGEMENT

Property and Liability

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year ending June 30, 2023, the District was self-insured for property and liability losses with specific deductibles, but participated in the ASCIP public entity risk pool for excess property and liability insurance coverage. Settled claims have not exceeded this commercial coverage in any of the past three years.

Workers' Compensation

For fiscal year 2022, the District was self-funded for workers' compensation, with coverage purchased from a private insurer for claims in excess of the \$1.0 million retention amount.

Employee Medical Benefits

The District has contracted through Self-Insured Schools of California (SISC), Anthem Blue Cross and Kaiser Permanente to provide employee medical and surgical benefits, Delta Dental and Deltacare USA for dental benefits and Vision Service Plan (VSP).

Claims Liability

The District records an estimated liability for workers' compensation claims against the District. Claims liabilities are based on estimates of the ultimate cost of reported claims (including future claim adjustment expenses) and an estimate for claims incurred but not reported based on historical experience.

Unpaid Claims Liabilities

The District establishes a liability for both reported and unreported events, which includes estimates of both future payments of losses and related claim adjustment expenses.

The following represent the changes in approximate aggregate liabilities for the District from July 1, 2021 to June 30, 2023:

| | Workers' Compensation |
|---|--------------------------|
| Liability Balance, July 1, 2021 | \$ 3,009,536 |
| Claims and changes in estimates | 1,900,780 |
| Claims payments | (1,841,343) |
| Liability Balance, June 30, 2022 | 3,068,973 |
| Claims and changes in estimates | 2,436,504 |
| Claims payments | (2,450,148) |
| Liability Balance, June 30, 2023 | \$ 3,055,329 |
| | |
| Assets available to pay claims at June 30, 2023 | \$ 4,971,833 |

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Required Supplementary Information

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FULLERTON SCHOOL DISTRICT
Budgetary Comparison Schedule – General Fund
For the Fiscal Year Ended June 30, 2023

| | Budgeted Amounts | | Actual (Budgetary Basis) | Variance with Final Budget - Pos (Neg) |
|---|-------------------------|---------------------|-------------------------------------|---|
| | Original | Final | | |
| Revenues | | | | |
| Local Control Funding Formula Sources | \$ 131,258,247 | \$ 136,558,936 | \$ 136,495,049 | \$ (63,887) |
| Federal Sources | 6,192,753 | 11,531,535 | 9,980,264 | (1,551,271) |
| Other State Sources | 18,006,401 | 59,243,277 | 54,361,126 | (4,882,151) |
| Other Local Sources | 12,623,844 | 17,653,089 | 17,354,214 | (298,875) |
| Total Revenues | 168,081,245 | 224,986,837 | 218,190,653 | (6,796,184) |
| Expenditures | | | | |
| Current: | | | | |
| Certificated Salaries | 68,620,655 | 77,815,938 | 76,957,765 | 858,173 |
| Classified Salaries | 28,497,600 | 31,890,106 | 31,004,728 | 885,378 |
| Employee Benefits | 52,132,274 | 52,996,179 | 51,530,339 | 1,465,840 |
| Books and Supplies | 3,584,292 | 40,631,292 | 10,906,053 | 29,725,239 |
| Services and Other Operating Expenditures | 10,170,956 | 24,672,489 | 22,575,336 | 2,097,153 |
| Transfers of Indirect Cost | (272,024) | (208,364) | (307,774) | 99,410 |
| Capital Outlay | 1,255,000 | 6,714,076 | 4,165,728 | 2,548,348 |
| Intergovernmental | 840,653 | 2,535,501 | 2,239,570 | 295,931 |
| Debt Service | 1,108,696 | 1,295,808 | 1,939,291 | (643,483) |
| Total Expenditures | 165,938,102 | 238,343,025 | 201,011,036 | 37,331,989 |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | 2,143,143 | (13,356,188) | 17,179,617 | 30,535,805 |
| Other Financing Sources and Uses | | | | |
| Proceeds from subscription based IT arrangements | - | - | 561,294 | 561,294 |
| Proceeds from financed purchases | - | - | 593,452 | 593,452 |
| Total Other Financing Sources and Uses | - | - | 1,154,746 | 1,154,746 |
| Net changes in Fund Balances | 2,143,143 | (13,356,188) | 18,334,363 | 31,690,551 |
| Fund Balance, July 1, 2022 | 28,965,068 | 36,411,055 | 36,411,056 | 1 |
| Fund Balance, June 30, 2023 | \$ 31,108,211 | \$ 23,054,867 | 54,745,419 | \$ 31,690,552 |
| Fund Balances included in the Statement of Revenues, Expenditures and Changes in Fund Balances: | | | | |
| Deferred Maintenance Fund | | | 53 | |
| Reported General Fund balance on the Statement of Revenues, Expenditures and Changes in Fund Balances: | | | \$ 54,745,472 | |

FULLERTON SCHOOL DISTRICT
Schedule of Proportionate Share of the Net Pension Liability-CalSTRS
For the Fiscal Year Ended June 30, 2023

| CalSTRS | Last Ten Fiscal Years* | | | | |
|--|------------------------|----------------|----------------|----------------|----------------|
| | 2021-22 | 2020-21 | 2019-20 | 2018-19 | 2017-18 |
| District's proportion of the net pension liability | 0.1215% | 0.1275% | 0.1196% | 0.1174% | 0.1181% |
| District's proportionate share of the net pension liability | \$ 84,408,021 | \$ 58,024,063 | \$ 115,944,897 | \$ 106,047,605 | \$ 108,556,721 |
| State's proportionate share of the net pension liability associated with the District | 42,271,207 | 29,195,458 | 59,769,608 | 57,856,048 | 62,153,800 |
| Totals | \$ 126,679,228 | \$ 87,219,521 | \$ 175,714,505 | \$ 163,903,653 | \$ 170,710,521 |
| District's covered payroll | \$ 70,239,686 | \$ 65,716,719 | \$ 65,237,175 | \$ 63,406,990 | \$ 65,021,734 |
| District's proportionate share of the net pension liability as a percentage of its covered payroll | 120.17% | 88.29% | 177.73% | 167.25% | 166.95% |
| Plan fiduciary net position as a percentage of the total pension liability | 81% | 87% | 72% | 73% | 71% |
| | | 2016-17 | 2015-16 | 2014-15 | 2013-14 |
| District's proportion of the net pension liability | | 0.1181% | 0.1200% | 0.1170% | 0.1290% |
| District's proportionate share of the net pension liability | | \$ 109,180,387 | \$ 97,057,200 | \$ 78,769,080 | \$ 75,383,730 |
| State's proportionate share of the net pension liability associated with the District | | 64,590,194 | 55,261,067 | 41,660,048 | 45,520,408 |
| Totals | | \$ 173,770,581 | \$ 152,318,267 | \$ 120,429,128 | \$ 120,904,138 |
| District's covered payroll | | \$ 62,716,781 | \$ 60,377,307 | \$ 57,461,667 | \$ 53,572,921 |
| District's proportionate share of the net pension liability as a percentage of its covered payroll | | 174.08% | 160.75% | 137.08% | 140.71% |
| Plan fiduciary net position as a percentage of the total pension liability | | 69% | 70% | 74% | 77% |

Notes to Schedule:

* This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

FULLERTON SCHOOL DISTRICT
Schedule of Proportionate Share of the Net Pension Liability-CalPERS
For the Fiscal Year Ended June 30, 2023

| | Last Ten Fiscal Years* | | | | |
|--|------------------------|---------------|---------------|---------------|---------------|
| | 2021-22 | 2020-21 | 2019-20 | 2018-19 | 2017-18 |
| CalPERS | | | | | |
| District's proportion of the net pension liability | 0.1741% | 0.1745% | 0.1622% | 0.1633% | 0.1623% |
| District's proportionate share of the net pension liability | \$ 59,913,035 | \$ 35,476,346 | \$ 49,754,846 | \$ 47,600,616 | \$ 43,284,803 |
| District's covered payroll | \$ 26,589,088 | \$ 24,944,585 | \$ 23,417,215 | \$ 22,533,966 | \$ 21,446,584 |
| District's proportionate share of the net pension liability as a percentage of its covered payroll | 225.33% | 135.49% | 212.47% | 211.24% | 201.83% |
| Plan fiduciary net position as a percentage of the total pension liability | 70% | 81% | 70% | 70% | 71% |
| | | | | | |
| | | 2016-17 | 2015-16 | 2014-15 | 2013-14 |
| District's proportion of the net pension liability | | 0.1687% | 0.1673% | 0.1644% | 0.1587% |
| District's proportionate share of the net pension liability | | \$ 40,268,954 | \$ 33,041,853 | \$ 24,232,722 | \$ 18,016,314 |
| District's covered payroll | | \$ 21,336,110 | \$ 19,938,997 | \$ 18,132,291 | \$ 17,467,785 |
| District's proportionate share of the net pension liability as a percentage of its covered payroll | | 188.74% | 165.71% | 133.64% | 103.14% |
| Plan fiduciary net position as a percentage of the total pension liability | | 72% | 74% | 79% | 83% |

Notes to Schedule:

* This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

FULLERTON SCHOOL DISTRICT
Schedule of Pension Contributions-CalSTRS
For the Fiscal Year Ended June 30, 2023

| CalSTRS | Last Ten Fiscal Years* | | | | |
|--|------------------------|----------------------|----------------------|----------------------|----------------------|
| | 2022-23 | 2021-22 | 2020-21 | 2019-20 | 2018-19 |
| Contractually required contribution | \$ 14,366,751 | \$ 11,884,555 | \$ 11,237,559 | \$ 11,155,557 | \$ 10,480,427 |
| Contributions in relation to the contractually required contribution | <u>14,366,751</u> | <u>11,884,555</u> | <u>11,237,559</u> | <u>11,155,557</u> | <u>10,480,427</u> |
| Contribution deficiency (excess): | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> |
| District's covered payroll | <u>\$ 75,218,591</u> | <u>\$ 70,239,686</u> | <u>\$ 65,716,719</u> | <u>\$ 65,237,175</u> | <u>\$ 63,406,990</u> |
| Contributions as a percentage of covered payroll | <u>19.10%</u> | <u>16.92%</u> | <u>17.10%</u> | <u>17.10%</u> | <u>16.53%</u> |
| | | 2017-18 | 2016-17 | 2015-16 | 2014-15 |
| Contractually required contribution | | \$ 9,382,636 | \$ 7,889,771 | \$ 6,478,548 | \$ 5,102,596 |
| Contributions in relation to the contractually required contribution | | <u>9,382,636</u> | <u>7,889,771</u> | <u>6,478,548</u> | <u>5,102,596</u> |
| Contribution deficiency (excess): | | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> |
| District's covered payroll | | <u>\$ 65,021,734</u> | <u>\$ 62,716,781</u> | <u>\$ 60,377,307</u> | <u>\$ 57,461,667</u> |
| Contributions as a percentage of covered payroll | | <u>14.43%</u> | <u>12.58%</u> | <u>10.73%</u> | <u>8.88%</u> |

* This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

FULLERTON SCHOOL DISTRICT
Schedule of Pension Contributions-CalPERS
For the Fiscal Year Ended June 30, 2023

| | Last Ten Fiscal Years* | | | | |
|--|------------------------|----------------------|----------------------|----------------------|----------------------|
| | 2022-23 | 2021-22 | 2020-21 | 2019-20 | 2018-19 |
| CalPERS | | | | | |
| Contractually required contribution | \$ 7,740,780 | \$ 6,091,560 | \$ 5,163,529 | \$ 4,618,109 | \$ 4,070,085 |
| Contributions in relation to the contractually required contribution | <u>7,740,780</u> | <u>6,091,560</u> | <u>5,163,529</u> | <u>4,618,109</u> | <u>4,070,085</u> |
| Contribution deficiency (excess): | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> |
| District's covered payroll | <u>30,511,549</u> | <u>26,589,088</u> | <u>24,944,585</u> | <u>23,417,215</u> | <u>\$ 22,533,966</u> |
| Contributions as a percentage of covered payroll | <u>25.370%</u> | <u>22.910%</u> | <u>20.700%</u> | <u>19.721%</u> | <u>18.062%</u> |
| | | 2017-18 | 2016-17 | 2015-16 | 2014-15 |
| Contractually required contribution | | \$ 3,330,869 | \$ 2,963,158 | \$ 2,362,173 | \$ 2,134,352 |
| Contributions in relation to the contractually required contribution | | <u>3,330,869</u> | <u>2,963,158</u> | <u>2,362,173</u> | <u>2,134,352</u> |
| Contribution deficiency (excess): | | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> |
| District's covered payroll | | <u>\$ 21,446,584</u> | <u>\$ 21,336,110</u> | <u>\$ 19,938,997</u> | <u>\$ 18,132,291</u> |
| Contributions as a percentage of covered payroll | | <u>15.531%</u> | <u>13.888%</u> | <u>11.847%</u> | <u>11.771%</u> |

* This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

FULLERTON SCHOOL DISTRICT

Schedule of Changes in the District's Total OPEB Liability and Related Ratios

For the Fiscal Year Ended June 30, 2023

| Employer's Fiscal Year Measurement Period | Last 10 Fiscal Years* | | | | | |
|--|----------------------------------|----------------------------------|----------------------------------|----------------------------------|----------------------------------|----------------------------------|
| | 2022-23 2022-23 | 2021-22 2021-22 | 2020-21 2020-21 | 2019-20 2019-20 | 2018-19 2018-19 | 2017-18 2017-18 |
| Total OPEB liability | | | | | | |
| Service cost | \$ 2,673,495 | \$ 3,247,430 | \$ 4,262,202 | \$ 3,324,931 | \$ 2,437,691 | \$ 2,366,690 |
| Interest | 1,458,682 | 941,046 | 980,262 | 829,696 | 1,198,400 | 973,022 |
| Differences between expected and actual experience | (9,062,189) | - | (2,252,599) | (118,290) | (1,286,016) | - |
| Changes of assumptions or other inputs | (620,553) | (4,589,569) | (1,848,645) | 3,904,906 | 3,274,556 | (1,189,399) |
| Benefit payments | (1,809,031) | (1,537,324) | (1,711,218) | (1,538,993) | (1,262,276) | (1,428,991) |
| Net change in total OPEB liability | (7,359,596) | (1,938,417) | (569,998) | 6,402,250 | 4,362,355 | 721,322 |
| Total OPEB liability - beginning | 40,773,463 | 42,711,880 | 43,281,878 | 36,879,628 | 32,517,273 | 31,795,951 |
| Total OPEB liability - ending | \$ 33,413,867 | \$ 40,773,463 | \$ 42,711,880 | \$ 43,281,878 | \$ 36,879,628 | \$ 32,517,273 |
| | | | | | | |
| Covered payroll | \$ 107,572,190 | \$ 104,948,478 | \$ 102,139,638 | \$ 93,190,395 | \$ 90,580,263 | \$ 90,469,777 |
| | | | | | | |
| Total OPEB liability as a percentage of covered-payroll | 31.1% | 38.9% | 41.8% | 46.44% | 40.71% | 35.94% |

Notes to Schedule:

* This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

FULLERTON SCHOOL DISTRICT

*Schedule of the District's Proportionate Share of the Net OPEB Liability – MPP Program
For the Fiscal Year Ended June 30, 2023*

| Employer's Fiscal Year Measurement Period | Last 10 Fiscal Years* | | | | | |
|---|-----------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
| | 2022-23 2021-22 | 2021-22 2020-21 | 2020-21 2019-20 | 2019-20 2018-19 | 2018-19 2017-18 | 2017-18 2016-17 |
| District's proportion of net OPEB liability | 18.2300% | 0.1917% | 0.1813% | 0.1815% | 0.1857% | 0.1879% |
| District's proportionate share of net OPEB liability | \$ 600,546 | \$ 764,453 | \$ 768,403 | \$ 675,818 | \$ 710,966 | \$ 790,513 |
| Covered-employee payroll | N/A | N/A | N/A | N/A | N/A | N/A |
| District's net OPEB liability as a percentage of covered-employee payroll | N/A | N/A | N/A | N/A | N/A | N/A |
| Plan fiduciary net position as a percentage of the total OPEB liability | (0.94%) | (0.80%) | (0.71%) | (0.81%) | 0.40% | 0.01% |

Notes to Schedule:

* This schedule is required to show information for ten years; however, until a full ten year trend is compiled, information is presented for those years for which information is available.

FULLERTON SCHOOL DISTRICT

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2023

NOTE 1 – PURPOSE OF SCHEDULES

Budgetary Comparison Schedule

The District employs budget control by object codes and by individual appropriation accounts. Budgets are prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as prescribed by the *Governmental Accounting Standards Board* and provisions of the *California Education Code*. The governing board is required to hold a public hearing and adopt an operating budget no later than July 1 of each year. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoptions with the legal restriction that expenditures cannot exceed appropriations by major object account.

The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts after all budget amendments have been accounted for.

This schedule presents information for the original and final budgets and actual results of operations, as well as the variances from the final budget to actual results of operations.

Schedule of the Proportionate Share of the Net Pension Liability

This schedule presents information on the District's proportionate share of the net pension liability (NPL), the plans' fiduciary net position and, when applicable, the State's proportionate share of the NPL associated with the District. In the future, as data becomes available, ten years of information will be presented.

Change in benefit terms – There were no changes in benefit terms since the previous valuations for both CalSTRS and CalPERS.

Change of assumptions - There were no changes in economic assumptions since the previous valuations for either CalSTRS or CalPERS.

Schedule of Pension Contribution

This schedule presents information on the District's required contribution, the amounts actually contributed, and any excess or deficiency related to the required contribution. In the future, as data becomes available, ten years of information will be presented.

Schedule of Changes in the District's Total OPEB Liability and Related Ratios

This schedule presents information on the District's changes in the total OPEB liability, including beginning and ending balances, and the total OPEB liability. In the future, as data becomes available, ten years of information will be presented.

Change in benefit terms – There were no changes in benefit terms since the previous valuation.

Change of assumptions – Liability changes resulting from changes in economic and demographic assumptions are deferred based on the average working life. The discount rate was changed from 3.54 percent to 3.65 percent since the previous valuation.

FULLERTON SCHOOL DISTRICT

*Notes to the Required Supplementary Information
For the Fiscal Year Ended June 30, 2023*

NOTE 1 – PURPOSE OF SCHEDULES (continued)

Schedule of the District's Proportionate Share of the Net OPEB Liability – MPP Program

This schedule presents information on the District's proportionate share of the net OPEB liability – MPP Program and the plans' fiduciary net position. In the future, as data becomes available, ten years of information will be presented. As of June 30, 2012, active members are no longer eligible for future enrollment in the MPP program; therefore, the covered payroll disclosure is not applicable.

Change in benefit terms – There were no changes in benefit terms since the previous valuation.

Change of assumptions – The discount rate was changed from 2.16 percent to 3.54 percent since the previous valuation.

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Supplementary Information

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FULLERTON SCHOOL DISTRICT
Local Educational Agency Organization Structure
June 30, 2023

The Fullerton School District was established in 1888. The District boundaries encompass approximately 26 square miles in Orange County. There were no changes in the boundaries of the District during the current year. The District is currently operating 15 elementary schools (K-6), two combined K-8 schools, and three junior high schools.

| BOARD OF TRUSTEES | | |
|--------------------------|----------------|---------------------|
| Member | Office | Term Expires |
| Aaruni Thakur | President | November 30, 2026 |
| Leonel Talavera | Vice President | November 30, 2024 |
| Hilda Sugarman | Clerk | November 30, 2024 |
| Beverly Berryman | Member | November 30, 2026 |
| Ruthi Hanchett | Member | November 30, 2026 |

DISTRICT ADMINISTRATORS

Robert Pletka, Ed.D.,
Superintendent

Robert R. Coghlan, Ph.D.,
Assistant Superintendent, Business Services

Jeremy Davis,
Assistant Superintendent, Innovation and Instructional Support

Chad Hammitt, Ed.D.,
Associate Superintendent, Personnel Services

Julienne Lee, Ed.D.,
Associate Superintendent, Educational Services

FULLERTON SCHOOL DISTRICT
Schedule of Average Daily Attendance
For the Fiscal Year Ended June 30, 2023

| | <u>Second Period Report</u> | <u>Annual Report</u> |
|--|---------------------------------|--------------------------|
| Regular & Extended Year ADA: | | |
| Grades TK/K - 3 | 4,839.21 | 4,854.62 |
| Grades 4 - 6 | 3,711.25 | 3,711.32 |
| Grades 7 - 8 | <u>2,487.61</u> | <u>2,484.22</u> |
| Total Regular & Extended Year ADA | <u>11,038.07</u> | <u>11,050.16</u> |
| Special Education - Nonpublic, Nonsectarian Schools: | | |
| Grades TK/K - 3 | - | 0.32 |
| Grades 4 - 6 | - | 0.34 |
| Grades 7 - 8 | <u>3.22</u> | <u>3.48</u> |
| Total Special Education - Nonpublic, Nonsectarian Schools | <u>3.22</u> | <u>4.14</u> |
| Total ADA | <u><u>11,041.29</u></u> | <u><u>11,054.30</u></u> |

FULLERTON SCHOOL DISTRICT
Schedule of Instructional Time
For the Fiscal Year Ended June 30, 2023

| <u>Grade Level</u> | <u>Instructional Minutes Requirement</u> | <u>Instructional Minutes Offered</u> | <u>Instructional Days Offered</u> | <u>Status</u> |
|--------------------|--|--|---|---------------|
| Kindergarten | 36,000 | 48,510 | 180 | Complied |
| Grade 1 | 50,400 | 52,740 | 180 | Complied |
| Grade 2 | 50,400 | 52,740 | 180 | Complied |
| Grade 3 | 50,400 | 53,320 | 180 | Complied |
| Grade 4 | 54,000 | 54,965 | 180 | Complied |
| Grade 5 | 54,000 | 54,965 | 180 | Complied |
| Grade 6 | 54,000 | 54,965 | 180 | Complied |
| Grade 7 | 54,000 | 62,427 | 180 | Complied |
| Grade 8 | 54,000 | 62,427 | 180 | Complied |

FULLERTON SCHOOL DISTRICT
Schedule of Financial Trends and Analysis
For the Fiscal Year Ended June 30, 2023

| General Fund | (Budget) 2024 ² | 2023 ³ | 2022 | 2021 |
|--|-------------------------------|-----------------------|-----------------------|-----------------------|
| Revenues and other financing sources | \$ 187,175,158 | \$ 219,345,399 | \$ 184,609,137 | \$ 177,970,698 |
| Expenditures | 186,961,388 | 201,011,036 | 181,893,777 | 177,058,129 |
| Change in fund balance (deficit) | 213,770 | 18,334,363 | 2,715,360 | 912,569 |
| Ending fund balance | <u>\$ 54,959,189</u> | <u>\$ 54,745,419</u> | <u>\$ 36,411,056</u> | <u>\$ 33,695,696</u> |
| Available reserves ¹ | <u>\$ 11,112,959</u> | <u>\$ 7,685,688</u> | <u>\$ 14,337,919</u> | <u>\$ 24,043,873</u> |
| Available reserves as a percentage of total outgo | <u>5.9%</u> | <u>3.8%</u> | <u>7.9%</u> | <u>13.6%</u> |
| Total long-term debt | <u>\$ 201,472,501</u> | <u>\$ 207,393,849</u> | <u>\$ 168,251,580</u> | <u>\$ 247,507,801</u> |
| Average daily attendance at P-2 | <u>11,123</u> | <u>11,041</u> | <u>11,136</u> | <u>N/A</u> |

The General Fund balance has increased by \$21.0 million over the past two years. The fiscal year 2023-24 adopted budget projects an increase of \$0.2 million. For a district of this size, the state recommends available reserves of at least 3% of total general fund expenditures, transfers out, and other uses (total outgo).

The District has incurred an operating surplus in the past three years and anticipates an operating surplus for the 2023-24 fiscal year. Total long-term debt has decreased by approximately \$40.1 million over the past two years because of updated actuarial valuations.

Average daily attendance decreased by 95 since the prior year. In 2023-24, ADA is projected to increase by 82.

¹ Available reserves consist of all unassigned fund balances in the General Fund.

² Budget as of August, 2023.

³ The actual amounts reported in this schedule are for the General Fund only, and do not agree with the amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances because the amounts on that schedule include the financial activity of the Deferred Maintenance Fund in accordance with the fund type definitions promulgated by GASB Statement No. 54.

FULLERTON SCHOOL DISTRICT

*Reconciliation of Annual Financial and Budget Report with Audited Financial Statements
For the Fiscal Year Ended June 30, 2023*

*There were no differences between the Annual Financial and Budget Report and the
Audited Financial Statements in any funds.*

FULLERTON SCHOOL DISTRICT
Schedule of Expenditures of Federal Awards
For the Fiscal Year Ended June 30, 2023

| Federal Grantor/Pass-Through Grantor/Program or Cluster Title | Federal Assistance Listing | Pass-Through Entity Identifying Number | Cluster Expenditure | Federal Expenditures |
|--|----------------------------------|--|------------------------|-------------------------|
| Federal Programs: | | | | |
| U.S. Department of Agriculture: | | | | |
| Passed through California Dept. of Education (CDE): | | | | |
| Child Nutrition Cluster: | | | | |
| School Breakfast Program | 10.553 | 13525 | \$ 52,822 | |
| Especially Needy Breakfast | 10.553 | 13526 | 523,354 | |
| National School Lunch Program | 10.555 | 13523 | 3,425,490 | |
| USDA - Donated Foods | 10.555 | N/A | 525,523 | |
| Supply Chain Assistance (SCA) Funds | 10.555 | 15655 | 665,357 | |
| Local Food for Schools | 10.555 | 15708 | <u>75,449</u> | |
| Total Child Nutrition Cluster | | | | \$ 5,267,995 |
| NSLP Equipment Assistance Grants | 10.579 | 14906 | | 100,000 |
| Child and Adult Care Food Program | | | | |
| Child and Adult Care Food Program | 10.558 | 13394 | 564,392 | |
| Cash in Lieu of Commodities | 10.558 | 13389 | <u>30,566</u> | |
| Total Child and Adult Care Food Program | | | | 594,958 |
| Fresh fruit and vegetable program | 10.582 | 14968 | | <u>25,650</u> |
| Total U.S. Department of Agriculture | | | | <u>5,988,603</u> |
| U.S. Department of Justice: | | | | |
| Public Safety Partnership and Community Policing Grants | 16.710 | 2020SVWX0075 | | <u>390,811</u> |
| Total U.S. Department of Justice | | | | <u>390,811</u> |
| U.S. Department of Education: | | | | |
| Passed through California Dept. of Education (CDE): | | | | |
| Every Student Succeeds Act (ESSA): | | | | |
| Title I, Part A, Basic Grants Low-Income and Neglected | 84.010 | 14329 | | 2,753,266 |
| Title II, Part A, Supporting Effective Instruction | 84.367 | 14341 | | 357,635 |
| English Language Acquisition Grants: | | | | |
| Title III, Limited English Proficient (LEP) Program | 84.365 | 14346 | 350,187 | |
| Title III, Immigrant Education Program | 84.365 | 15146 | <u>27,986</u> | |
| Total English Language Acquisition Grants | | | | 378,173 |
| Title IV, Part A, Student Support and Academic Enrichment | 84.424 | 15396 | | 97,638 |
| COVID-19 Education Stabilization Fund: | | | | |
| Elementary and Secondary School Emergency Relief II (ESSER II) Fund | 84.425D | 15547 | 734 | |
| Elementary and Secondary School Emergency Relief III (ESSER III) Fund | 84.425U | 15559 | 1,032,219 | |
| Elementary and Secondary School Emergency Relief III (ESSER III) Fund: Learning Loss | 84.425U | 10155 | 2,036,346 | |
| ASES Rate Increase: ESSER III State Reserve Summer Learning Programs | 84.425 | 15652 | 16,578 | |
| American Rescue Plan - Homeless Children and Youth II (ARP HCY II) | 84.425 | 15566 | <u>20,333</u> | |
| Subtotal Education Stabilization Fund: | | | | 3,106,210 |
| Passed through North Orange County SELPA: | | | | |
| Individuals with Disabilities Education Act (IDEA): | | | | |
| Special Education (IDEA) Cluster: | | | | |
| Basic Local Assistance Entitlement, Part B | 84.027 | 13379 | 2,395,159 | |
| Preschool Grants, Part B | 84.173 | 13430 | 75,162 | |
| Special Ed: IDEA Local Assistance, Part B, Sec 611, Private School ISPs | 84.027 | 10115 | 7,939 | |
| COVID-19 Special Ed: ARP IDEA Part B, Sec. 611, Local Assistance Entitlement | 84.027 | 15638 | 366,954 | |
| COVID-19 Special Ed: ARP IDEA Part B, Sec. 619, Preschool Grants | 84.173 | 15639 | <u>51,317</u> | |
| Subtotal Special Education (IDEA) Cluster | | | | <u>2,896,531</u> |
| Total U.S. Department of Education | | | | <u>9,589,453</u> |
| U.S. Department of Health & Human Services: | | | | |
| Passed through California Dept. of Education: | | | | |
| COVID-19 Coronavirus Response and Relief Supplemental Appropriations | | | | |
| ARP California State Preschool Program One-time Stipend | 93.575 | 15640 | | <u>23,072</u> |
| Total U.S. Department of Health & Human Services | | | | <u>23,072</u> |
| Total Expenditures of Federal Awards | | | | <u>\$ 15,991,939</u> |

Of the Federal expenditures presented in the schedule, the District provided no Federal awards to subrecipients.

FULLERTON SCHOOL DISTRICT
Note to the Supplementary Information
June 30, 2023

NOTE 1 – PURPOSE OF SCHEDULES

Schedule of Average Daily Attendance (ADA)

Average daily attendance (ADA) is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of State funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

Schedule of Instructional Time

This schedule presents information on the number of instructional days offered by the District and whether the District complied with Article 8 (commencing with Section 46200) of Chapter 2 Part 26 of the *Education Code*.

Schedule of Financial Trends and Analysis

This schedule discloses the District’s financial trends by displaying past years’ data along with current year budget information. These financial trend disclosures are used to evaluate the District’s ability to continue as a going concern for a reasonable period of time.

Reconciliation of Annual Financial and Budget Report with Audited Financial Statements

This schedule provides the information necessary to reconcile the fund balance of all funds reported on the Unaudited Actual financial report to the audited financial statements.

Schedule of Expenditures of Federal Awards

The schedule of expenditures of Federal awards includes the Federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of the Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the financial statements. The District did not elect to use the ten percent de minimis indirect cost rate.

The following schedule provides a reconciliation between revenues reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances and the related expenditures reported on the Schedule of Expenditures of Federal Awards.

| | <u>Assistance Listing Number</u> | <u>Amount</u> |
|---|----------------------------------|----------------------|
| Total Federal Revenues from the Statement of Revenues, Expenditures, and Changes in Fund Balances | | \$ 16,523,101 |
| Differences between Federal Revenues and Expenditures: | | |
| COVID-19 ARP California State Preschool Program - Rate Supplements | 93.575 | <u>(531,162)</u> |
| Total Schedule of Expenditures of Federal Awards | | <u>\$ 15,991,939</u> |

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Other Independent Auditors' Reports

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees
Fullerton School District
Fullerton, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Fullerton School District as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 11, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Murrieta, California
December 11, 2023



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR
EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL
OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Board of Trustees
Fullerton School District
Fullerton, California

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the Fullerton School District's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the Fullerton School District's major federal programs for the year ended June 30, 2023. The Fullerton School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Fullerton School District compiled, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Fullerton School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Fullerton School District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Fullerton School District's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Fullerton School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Fullerton School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Fullerton School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Fullerton School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Fullerton School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Nigro + Nigro, PC.

Murrieta, California
December 11, 2023

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INDEPENDENT AUDITORS' REPORT ON STATE COMPLIANCE

Board of Trustees
Fullerton School District
Fullerton, California

Report on Compliance

Opinion

We have audited the Fullerton School District's (District) compliance with the requirements specified in the *2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting* applicable to the District's state program requirements identified below for the year ended June 30, 2023.

In our opinion, the Fullerton School District complied in all material aspects, with the laws and regulations of the state programs noted in the table below for the year ended June 30, 2023.

Basis for Opinion

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above, and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Fullerton School District's state programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District’s compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the *2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting* will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District’s compliance with the requirements of the state programs as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards* and the *2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District’s compliance with the compliance requirements referred to above and performing such other procedures as we consider necessary in the circumstances;
- Obtain an understanding of the District’s internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the *2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, but not for the purpose of expressing an opinion on the effectiveness of the District’s internal controls over compliance. Accordingly, we express no such opinion; and
- Select and test transactions and records to determine the District’s compliance with the state laws and regulations applicable to the following items:

| Description | Procedures Performed |
|---|----------------------|
| Local Education Agencies Other Than Charter Schools: | |
| Attendance | Yes |
| Teacher Certification and Misassignments | Yes |
| Kindergarten Continuance | Yes |
| Independent Study | Yes |
| Continuation Education | Not Applicable |
| Instructional Time | Yes |
| Instructional Materials | Yes |
| Ratio of Administrative Employees to Teachers | Yes |
| Classroom Teacher Salaries | Yes |
| Early Retirement Incentive | Not Applicable |
| Gann Limit Calculation | Yes |
| School Accountability Report Card | Yes |
| Juvenile Court Schools | Not Applicable |
| Middle or Early College High Schools | Not Applicable |
| K-3 Grade Span Adjustment | Yes |
| Transportation Maintenance of Effort | Yes |
| Apprenticeship: Related and Supplemental Instruction | Not Applicable |
| Comprehensive School Safety Plan | Yes |
| District of Choice | Not Applicable |
| Home to School Transportation Reimbursement | Yes |
| Independent Study Certification for ADA Loss Mitigation | Yes |

| Description | Procedures Performed |
|---|----------------------|
| School Districts, County Offices of Education, and Charter Schools: | |
| California Clean Energy Jobs Act | Not Applicable |
| After/Before School Education and Safety Program | Yes |
| Proper Expenditure of Education Protection Account Funds | Yes |
| Unduplicated Local Control Funding Formula Pupil Counts | Yes |
| Local Control and Accountability Plan | Yes |
| Independent Study – Course Based | Not Applicable |
| Immunizations | Yes |
| Educator Effectiveness | Yes |
| Expanded Learning Opportunities Grant (ELO-G) | Yes |
| Career Technical Education Incentive Grant | Not Applicable |
| Transitional Kindergarten | Yes |
| Charter Schools: | |
| Attendance | Not Applicable |
| Mode of Instruction | Not Applicable |
| Nonclassroom-Based Instruction/Independent Study | Not Applicable |
| Determination of Funding for Nonclassroom-Based Instruction | Not Applicable |
| Annual Instructional Minutes – Classroom-Based | Not Applicable |
| Charter School Facility Grant Program | Not Applicable |

Areas marked as “Not Applicable” were not operated by the District.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identify in the audit.

Other Matter

The results of our auditing procedures disclosed an instance of noncompliance, which is described in the accompanying schedule of findings and questioned costs as Finding 2023-001.

Government Auditing Standards requires the auditor to perform limited procedures on the District’s response to the noncompliance findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The District’s response was not subjected to the auditing procedures applied in the audit of compliance an, accordingly, we express no opinion on the response.

Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that a material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention from those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor’s Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit, we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the *2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*. Accordingly, this report is not suitable for any other purpose.



Murrieta, California
December 11, 2023

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Schedule of Findings and Questioned Costs

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FULLERTON SCHOOL DISTRICT
Summary of Auditors' Results
For the Fiscal Year Ended June 30, 2023

Financial Statements

| | |
|--|----------------------|
| Type of auditors' report issued | <u>Unmodified</u> |
| Internal control over financial reporting: | |
| Material weakness(es) identified? | <u>No</u> |
| Significant deficiency(s) identified not considered to be material weaknesses? | <u>None reported</u> |
| Noncompliance material to financial statements noted? | <u>No</u> |

Federal Awards

| | |
|--|----------------------|
| Internal control over major programs: | |
| Material weakness(es) identified? | <u>No</u> |
| Significant deficiency(s) identified not considered to be material weaknesses? | <u>None reported</u> |
| Type of auditors' report issued on compliance for major programs: | <u>Unmodified</u> |
| Any audit findings disclosed that are required to be reported in accordance with the Uniform Guidance, Section 200.516(a)? | <u>No</u> |

Identification of major programs:

| <u>Assistance Listing Numbers</u> | <u>Name of Federal Program or Cluster</u> |
|-----------------------------------|---|
| 10.553, 10.555 | Child Nutrition Cluster |
| 84.425, 84.425D, 84.425U | COVID-19: Education Stabilization Fund |

| | |
|--|-------------------|
| Dollar threshold used to distinguish between Type A and Type B programs: | <u>\$ 750,000</u> |
| Auditee qualified as low-risk auditee? | <u>Yes</u> |

State Awards

| | |
|---|-------------------|
| Type of auditors' report issued on compliance for state programs: | <u>Unmodified</u> |
|---|-------------------|

FULLERTON SCHOOL DISTRICT
Financial Statement Findings
For the Fiscal Year Ended June 30, 2023

This section identifies the significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*. Pursuant to Assembly Bill (AB) 3627, all audit findings must be identified as one or more of the following categories:

| <u>Five Digit Code</u> | <u>AB 3627 Finding Types</u> |
|------------------------|--|
| 10000 | Attendance |
| 20000 | Inventory of Equipment |
| 30000 | Internal Control |
| 40000 | State Compliance |
| 42000 | Charter School Facilities Programs |
| 43000 | Apprenticeship: Related and Supplemental Instruction |
| 50000 | Federal Compliance |
| 60000 | Miscellaneous |
| 61000 | Classroom Teacher Salaries |
| 62000 | Local Control Accountability Plan |
| 70000 | Instructional Materials |
| 71000 | Teacher Misassignments |
| 72000 | School Accountability Report Card |

There were no financial statement findings in 2022-23.

FULLERTON SCHOOL DISTRICT
Federal Award Findings
For the Fiscal Year Ended June 30, 2023

This section identifies the audit findings required to be reported by the Uniform Guidance, Section 200.516 (e.g., significant deficiencies, material weaknesses, and instances of noncompliance, including questioned costs).

There were no federal award findings or questioned costs in 2022-23.

FULLERTON SCHOOL DISTRICT
State Award Findings and Questioned Costs
For the Fiscal Year Ended June 30, 2023

This section identifies the audit findings pertaining to noncompliance with state program rules and regulations.

Finding 2023-001 : Classroom Teacher Salaries (61000)

Criteria: Education Code 41372 states that elementary school districts shall expend an amount equal to or greater than 60 percent of the district's current expense of education on classroom teacher salaries.

Condition: The District did not meet the minimum requirement, having spent only 59.36 percent on classroom compensation.

Questioned Cost: The District was required to spend 104,792,537 for current education expenses during the 2022-23 fiscal year; however, they only spent 103,669,746 resulting in a deficiency amount of \$1,122,791. The county superintendent of schools may designate this amount from future apportionments, thereby restricting the funds pending determination of exemption.

Cause: The District spent a similar amount on salaries in previous years, however other spending related to the Expanded Learning Opportunities Program funds and expenses resulted in a deficiency in achieving the required percentage.

Context: This affects only the 2022-23 fiscal year.

Effect: The District did not meet the required percentage of classroom compensation.

Recommendation: The District should seek a waiver from the County, and plan accordingly for future years to bring the District back into compliance.

Views of Responsible Officials: Spending related to the Expanded Learning Opportunity Program caused the District to be out of compliance. The District is working with the Orange County Department of Education to obtain a waiver for the 2022-23 fiscal year. For 2023-24 and forward, the District is working with its auditors and the Orange County Department of Education to determine ways to code Expanded Learning Opportunity Program expenditures, since the program operates outside the regular school day.

FULLERTON SCHOOL DISTRICT

Summary Schedule of Prior Audit Findings

For the Fiscal Year Ended June 30, 2023

| Original Finding No. | Finding | Code | Recommendation | Current Status |
|--|--|-------------|---|-----------------------|
| <i>Finding 2022-001: Attendance Accounting</i> | <p>California Education Code Section 46000 states: Attendance in all schools and classes shall be recorded and kept according to regulations prescribed by the State Board of Education, subject to the provisions of this chapter.</p> <p>Good internal controls require the District to review its pupil attendance reporting processes and ensure that attendance policies and procedures are maintained and followed at all school sites.</p> <p>During our review of ADA totals reported by the District to CDE, we noted the following misstatements:</p> <ul style="list-style-type: none">• Based on our recalculation, the District overstated ADA reported on the P-2 Report of Attendance (Line-A-1) by 0.15 ADA in grades TK/K-3 and 0.07 ADA in grades 4-6. | 10000 | We recommend that the District develop policies and procedures, and implement controls, to ensure that pupil attendance is recorded and reported consistently and accurately. | Implemented |

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